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# CITY OF JOHNSTOWN

*City Hall, 401 Main Street, Johnstown, PA 15901*

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## **FY 2026 Annual Action Plan**

*For Submission to HUD for the  
Community Development Block Grant and  
HOME Investment Partnership Programs*

**May 13, 2026**

**Mayor:**  
Rev. Sylvia King

DRAFT



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## Executive Summary

### AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

#### 1. Introduction

The City of Johnstown, as a Federal Entitlement, is required to complete an annual application for the use of the Community Development Block Grant (CDBG) and HOME Investment Partnerships (HOME) funds for the U.S. Department of Housing and Urban Development (HUD). The Annual Action Plan is a guide to how the City will allocate its resources for specific activities that support the Priority Needs and Goals/Strategies of the City of Johnstown's Five Year Consolidated Plan. This is the City of Johnstown's second (2<sup>nd</sup>) Annual Action Plan of the FY 2025-2029 Five Year Consolidated Plan. The Annual Action Plan describes the housing and non-housing needs of City residents and presents a yearly strategy to address those needs. The Annual Action Plan relied upon efforts of many individuals, agencies, organizations, residents, and City Departments in the development of a comprehensive strategy to address the needs of the City. The FY 2026 Annual Action Plan for the City of Johnstown includes the City's CDBG and HOME Programs, and outlines which activities the City will undertake during the program year beginning July 1, 2026 and ending June 30, 2027. The City of Johnstown's Department of Community and Economic Development (DCED) is the lead entity and administrator for the CDBG and HOME funds.

The City of Johnstown's FY 2026 Annual Action Plan was developed to strategically implement CDBG and HOME funds for housing, community development, economic development, and planning activities. Programs and benefits described in this plan are intended to primarily benefit low- and moderate-income residents and their neighborhoods in the City of Johnstown, as well as the City as a whole. Activities to benefit the residents were developed to maximize the use of federal resources and to provide a framework for tracking the accomplishments of the activities through clearly outlined program objectives and outcomes.

**Available Funds:**

The following financial resources are included in the FY 2026 Annual Action Plan to address the priority needs and goals/strategies identified in the City of Johnstown’s FY 2025-2029 Five Year Consolidated Plan. The City of Johnstown will receive the following Federal funds during the FY 2026 program year:

- **FY 2026 CDBG Funds** - \$1,187,197.00
  - **CDBG Program Income** - \$0.00
  - **FY 2026 HOME Funds** - \$156,359.01
  - **HOME Program Income** - \$0.00
- Total: \$1,343,556.01**

**FY 2026 CDBG and HOME Programs Budget:**

The City of Johnstown proposes to undertake the following activities with the FY 2026 CDBG and HOME funds:

**FY 2026 CDBG Budget**

- Public Service .....\$20,000.00
    - FAVOR Laurel Highlands - Transportation Access: \$5,000.00
    - FAVOR Laurel Highlands - Recovery Stabilization Pantry: \$5,000.00
    - United Way of the Southern Alleghenies - Diaper Bank Program: \$10,000.00
  - Owner Occupied Housing Rehabilitation..... \$300,000.00
  - Rehabilitation/Delivery Costs .....\$70,000.00
  - Demolition/Clearance..... \$200,000.00
  - Sewer Lateral Line Replacement Program.....\$10,000.00
  - Economic Development Initiatives ..... \$100,000.00
  - Park Improvements..... \$249,761.00
  - CDBG Administration ..... \$177,436.00
  - CDBG Planning .....\$60,000.00
- Total FY 2026 CDBG Funds for Project Activities ..... \$1,187,197.00**

**FY 2026 HOME Budget**

- HOME Administration.....\$15,635.00
- CHDO Set Aside.....\$23,454.00
- Acquisition, Rehabilitation, and Resale ..... \$117,270.01

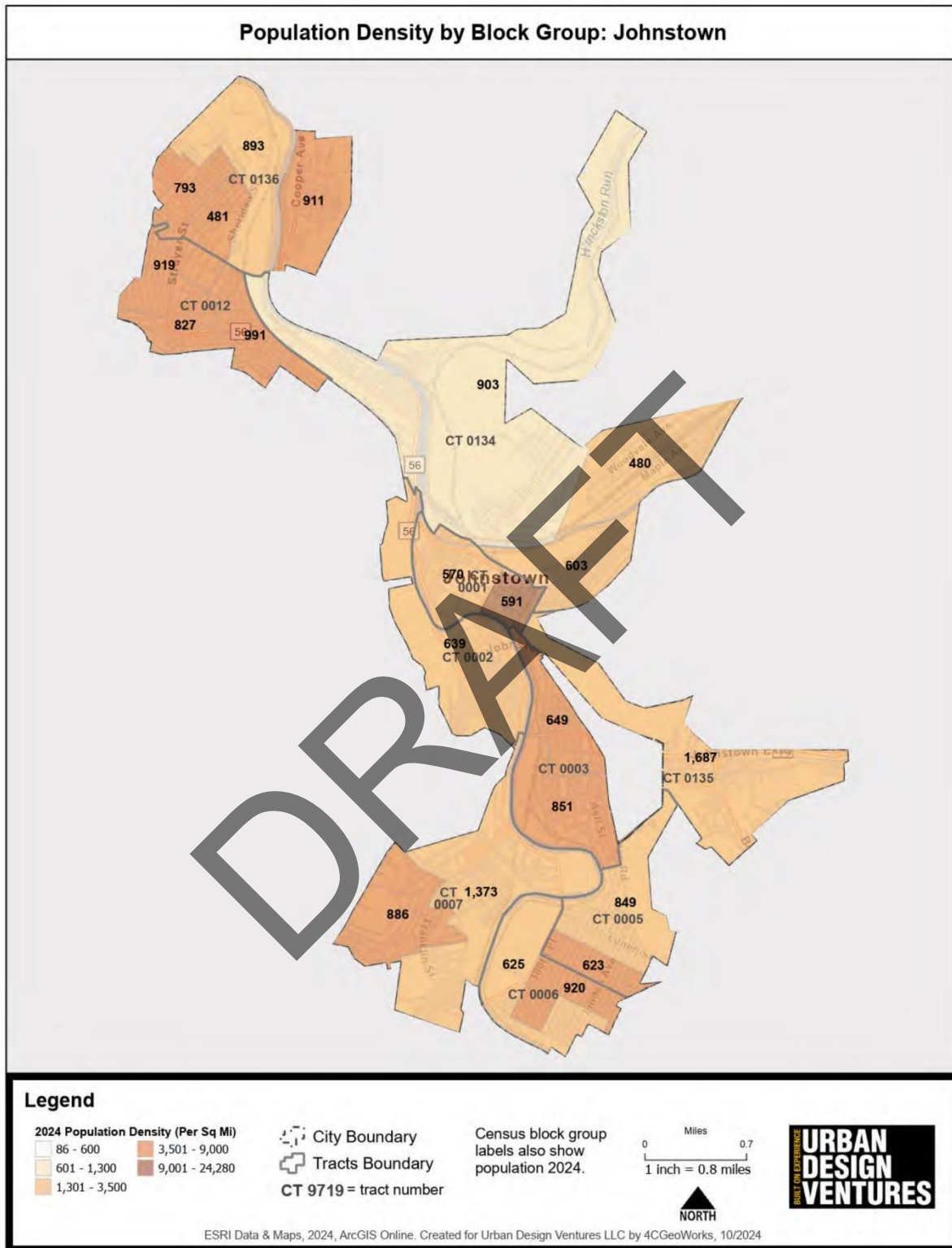
**Total FY 2026 HOME Funds for Project Activities:..... \$156,359.01**

**Maps:**

The following maps illustrate the demographic characteristics of the City of Johnstown:

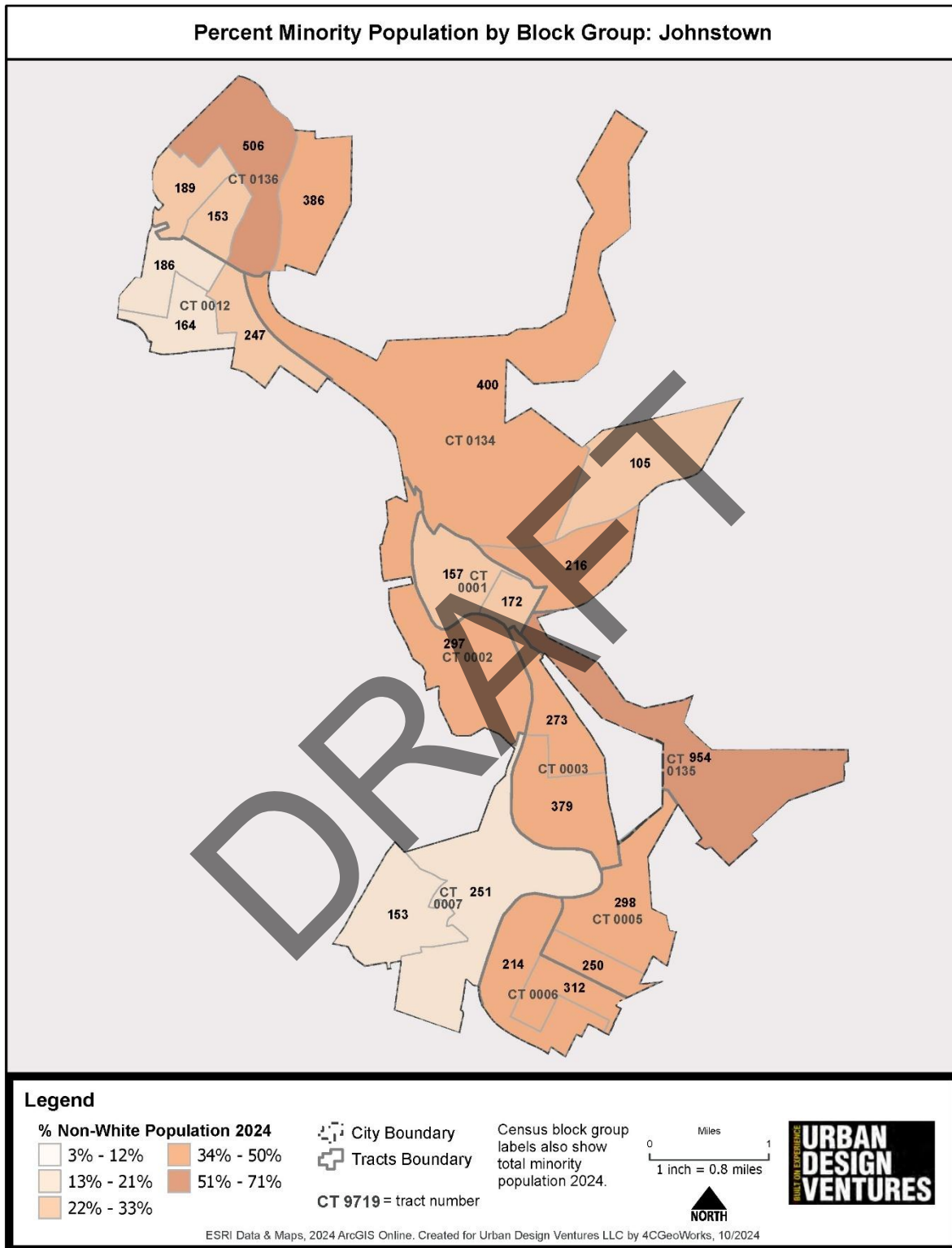
- Population Density by Block Group
- Percent White Population by Census Block Group
- Percent Minority Population by Block Group
- Percent Hispanic Population by Block Group
- Percent Population Age 65+ by Block Group
- Total Housing Units by Block Points
- Percent Owner-Occupied Housing Units by Block Group
- Percent Renter-Occupied Housing Units by Block Group
- Percent Vacant Housing Units by Block Group
- Percent Owner-Occupied Housing Units with No Vehicles by Block Group
- Percent of Households with Income Below Poverty Level by Block Group
- Low/Moderate Income Percentage by Block Group
- Low/Moderate Income with Minority Percentage by Block Group
- Commercial Hot Spots

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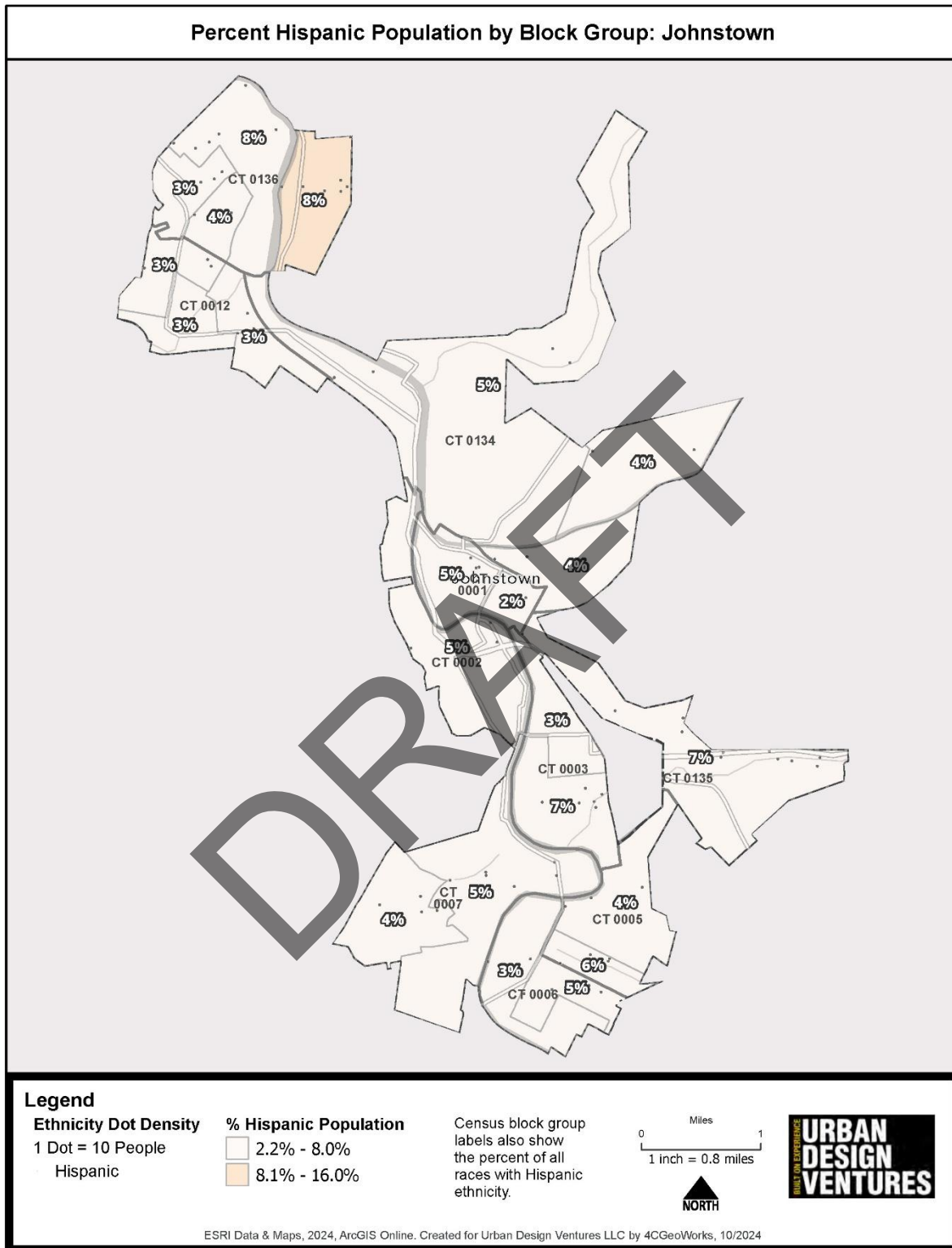


**Population Density by Block Group**

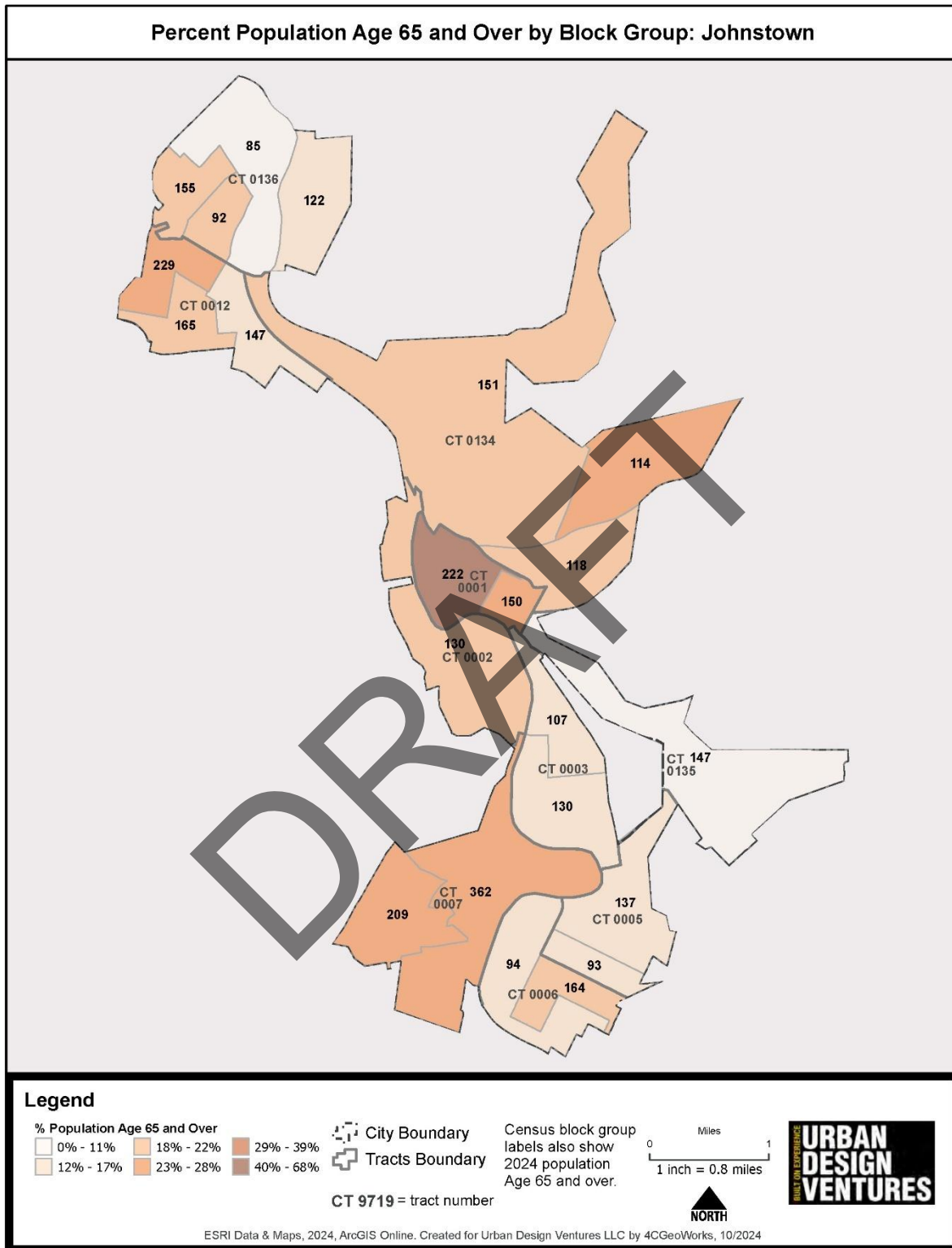




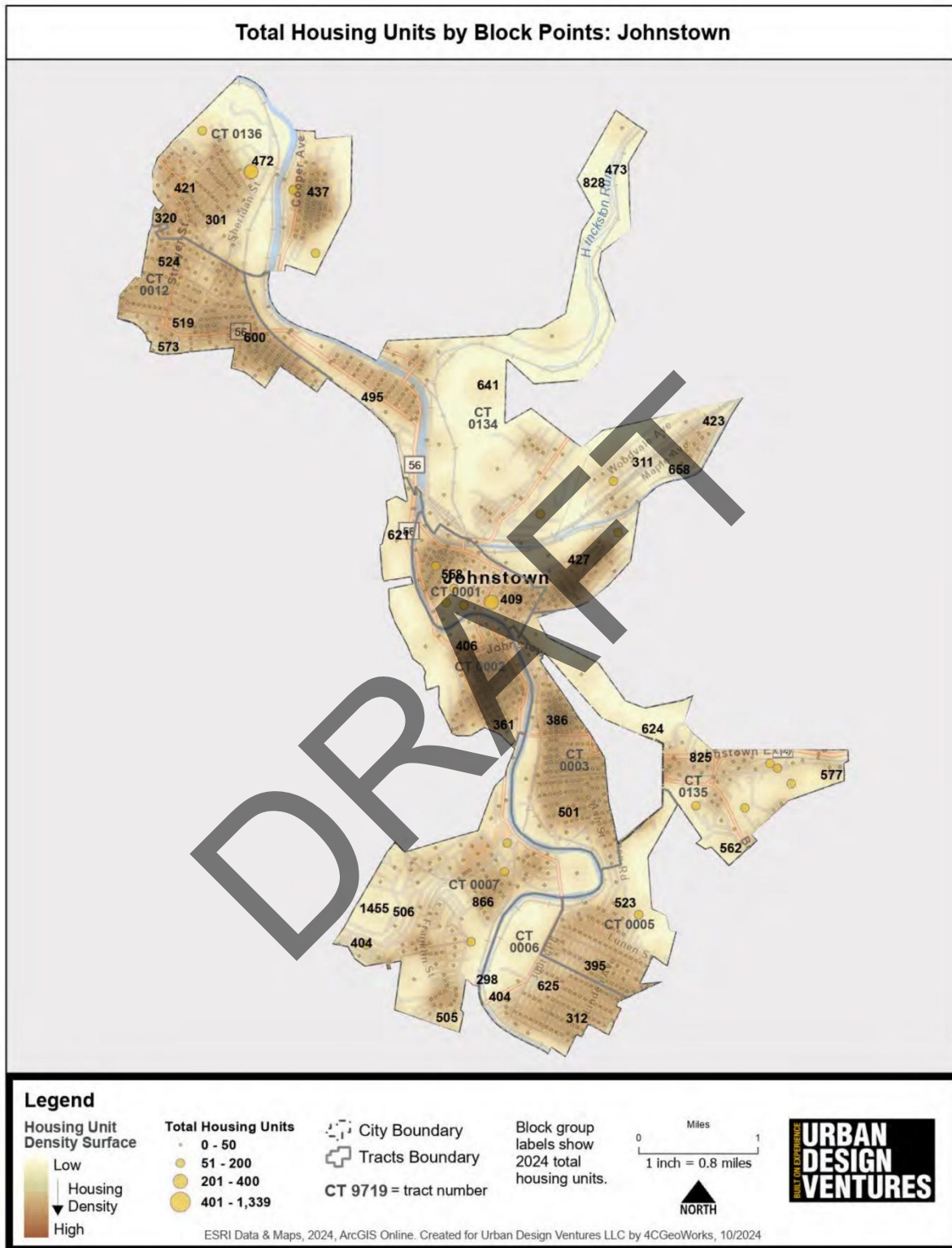
**Percent Minority Population by Block Group**



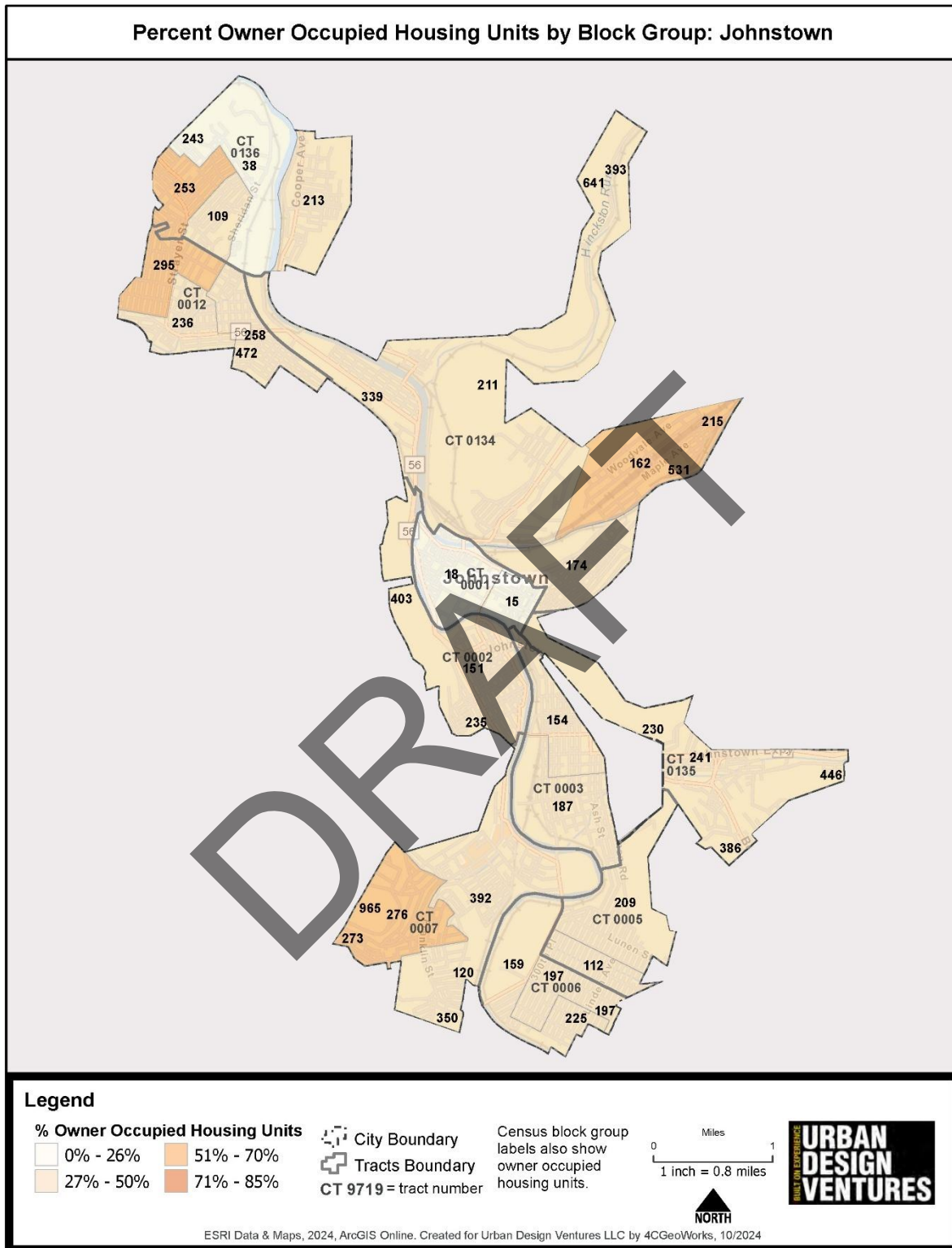
**Percent Hispanic Population by Block Group**



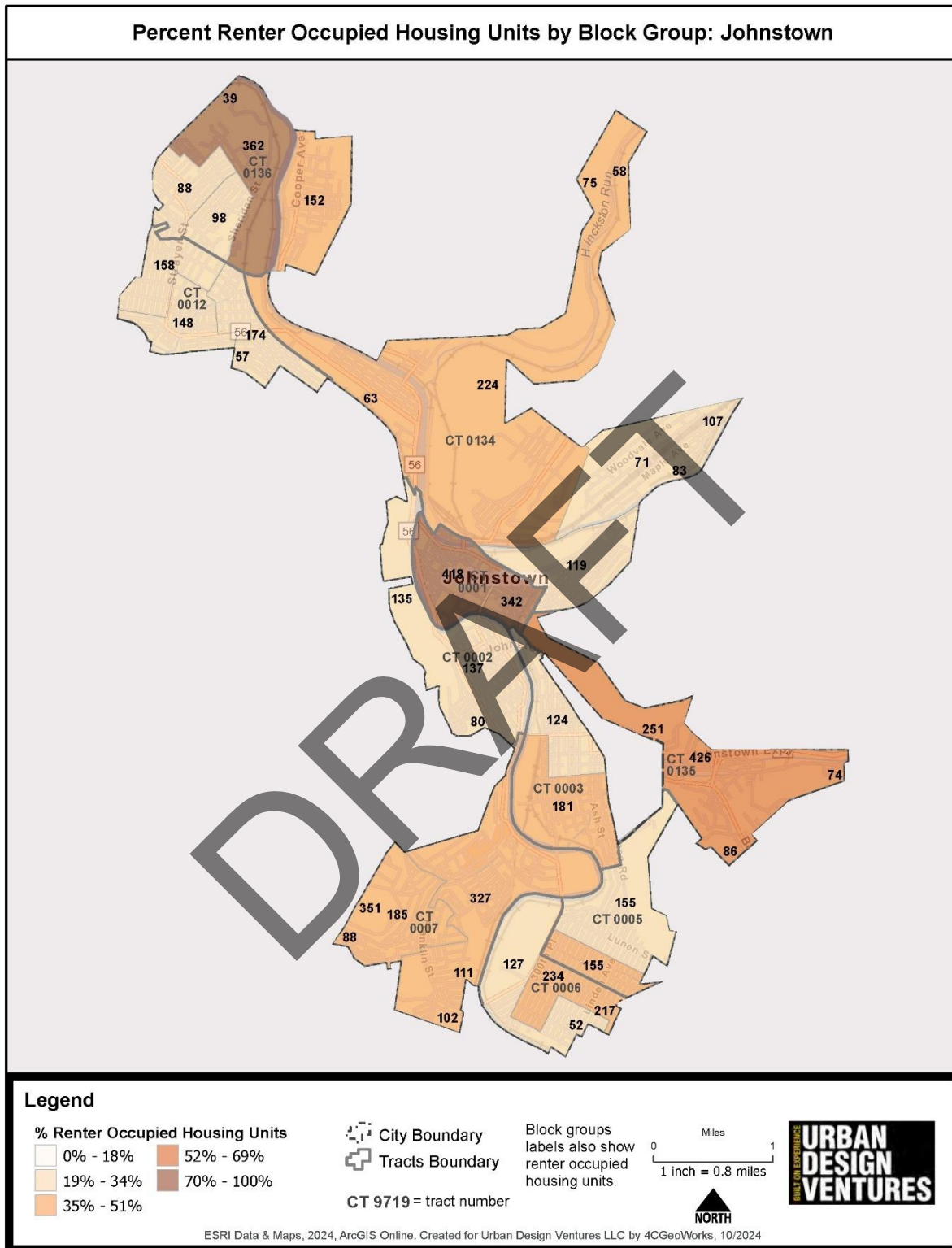
**Percent Population Age 65+ by Block Group**



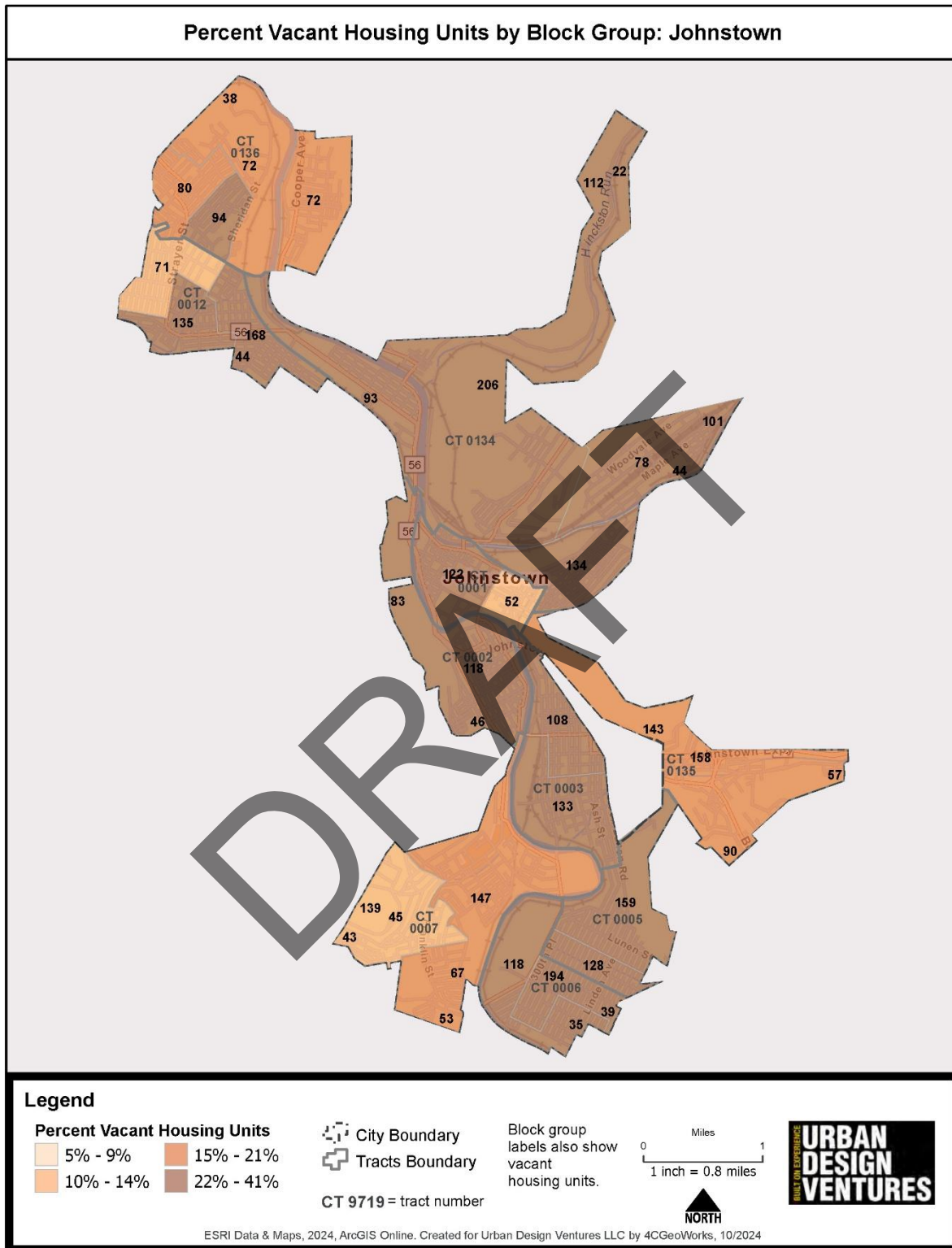
**Total Housing Units by Block Points**



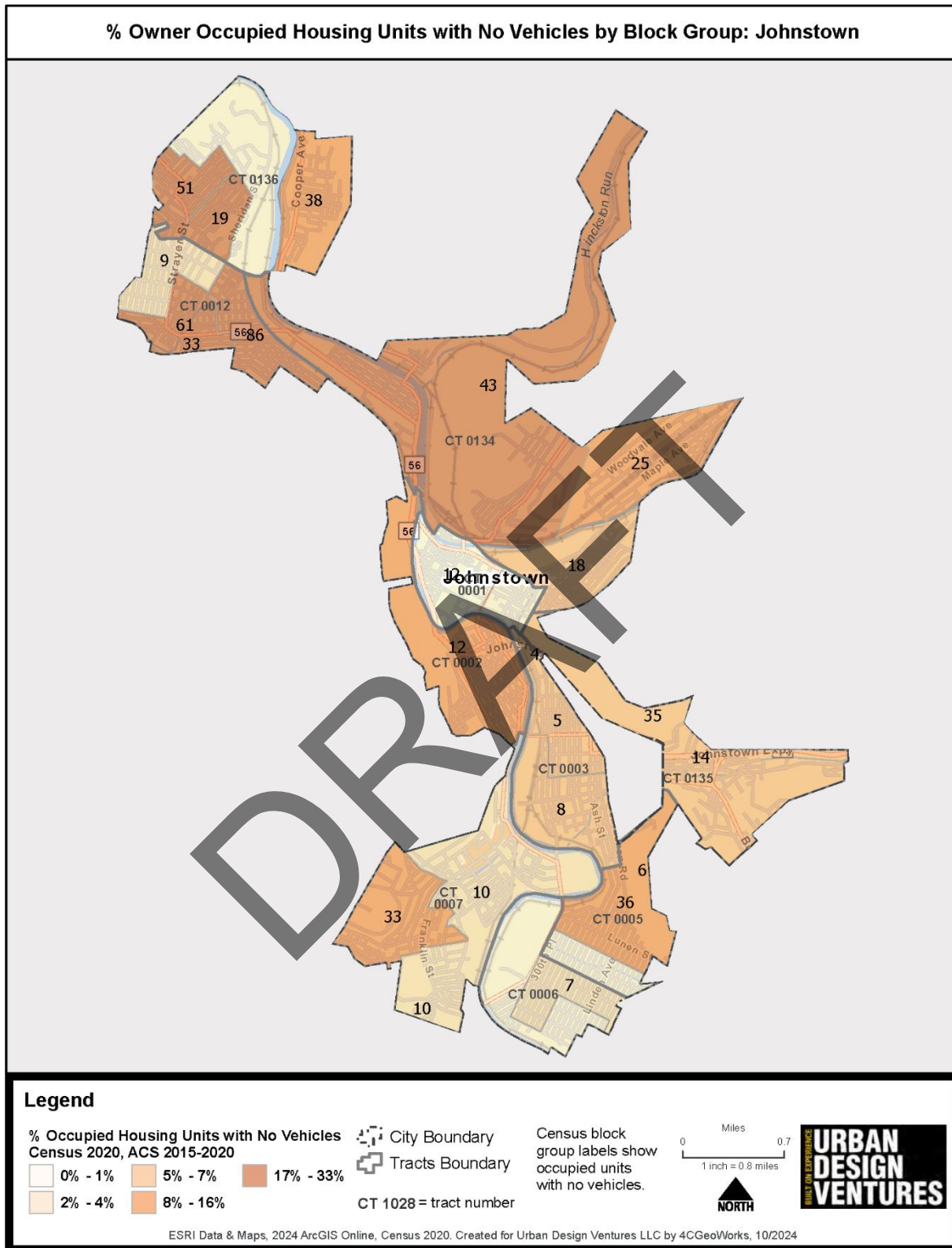
**Percent Owner-Occupied Housing Units by Block Group**



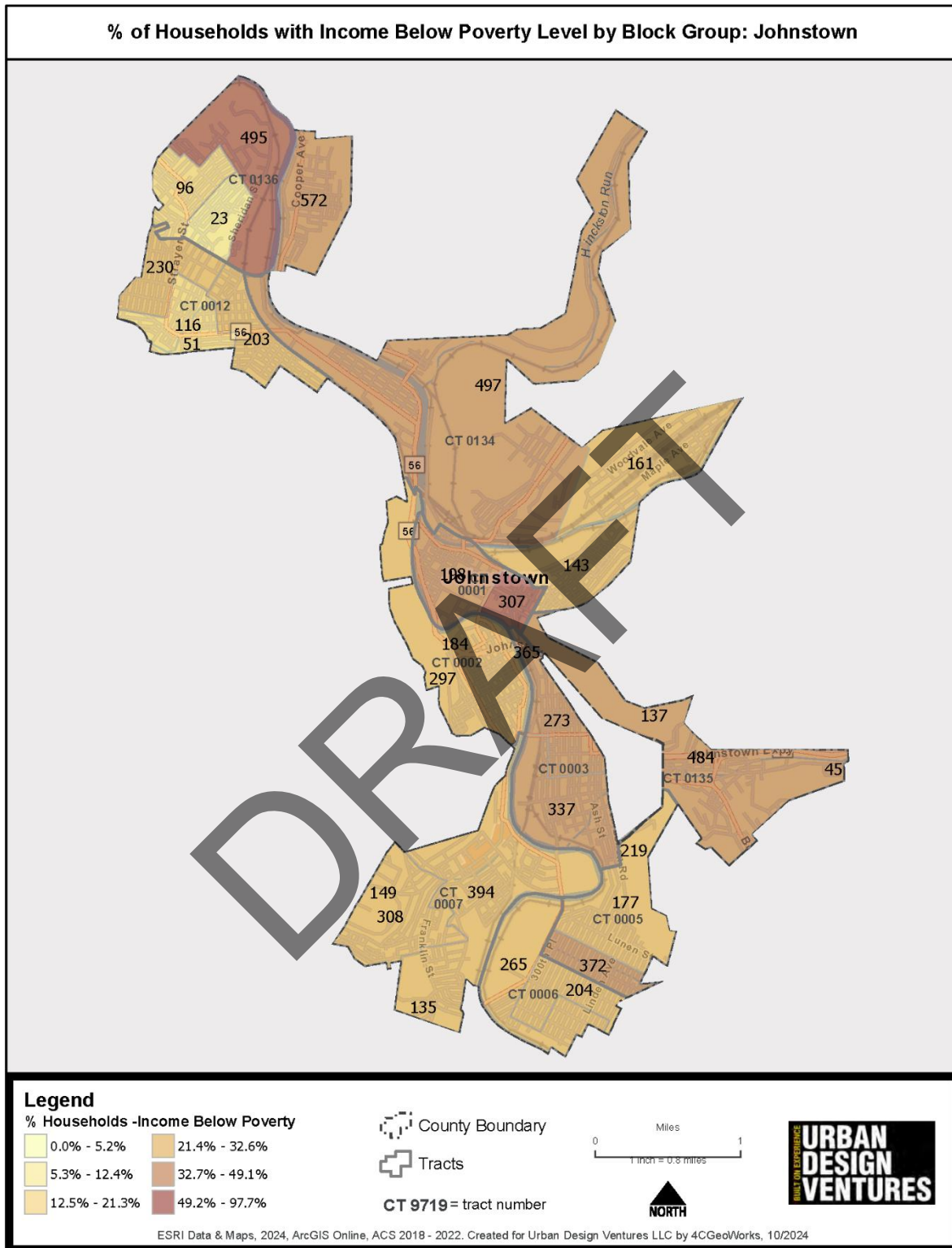
**Percent Renter Occupied Housing Units by Block Group**



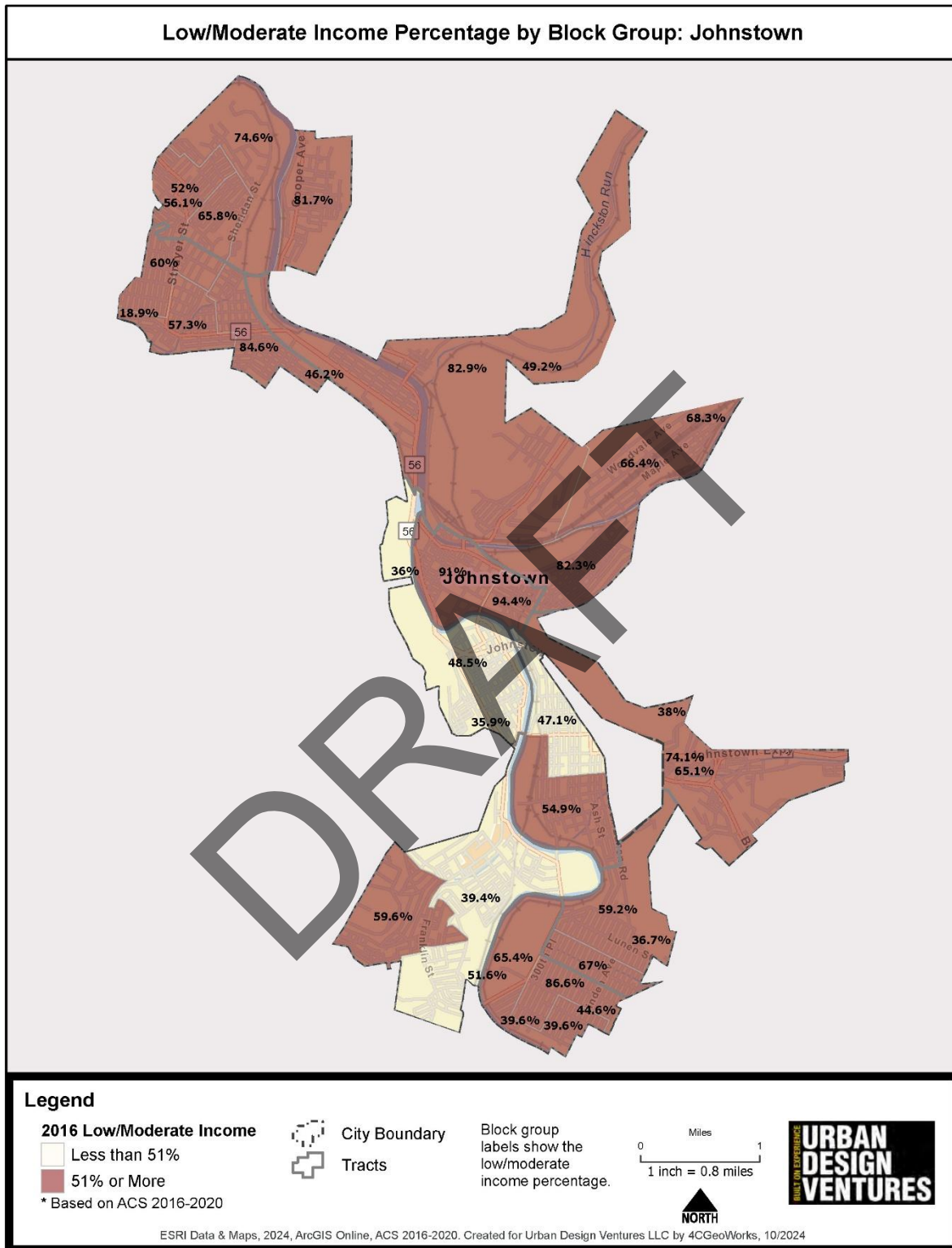
**Percent Vacant Housing Units by Block Group**



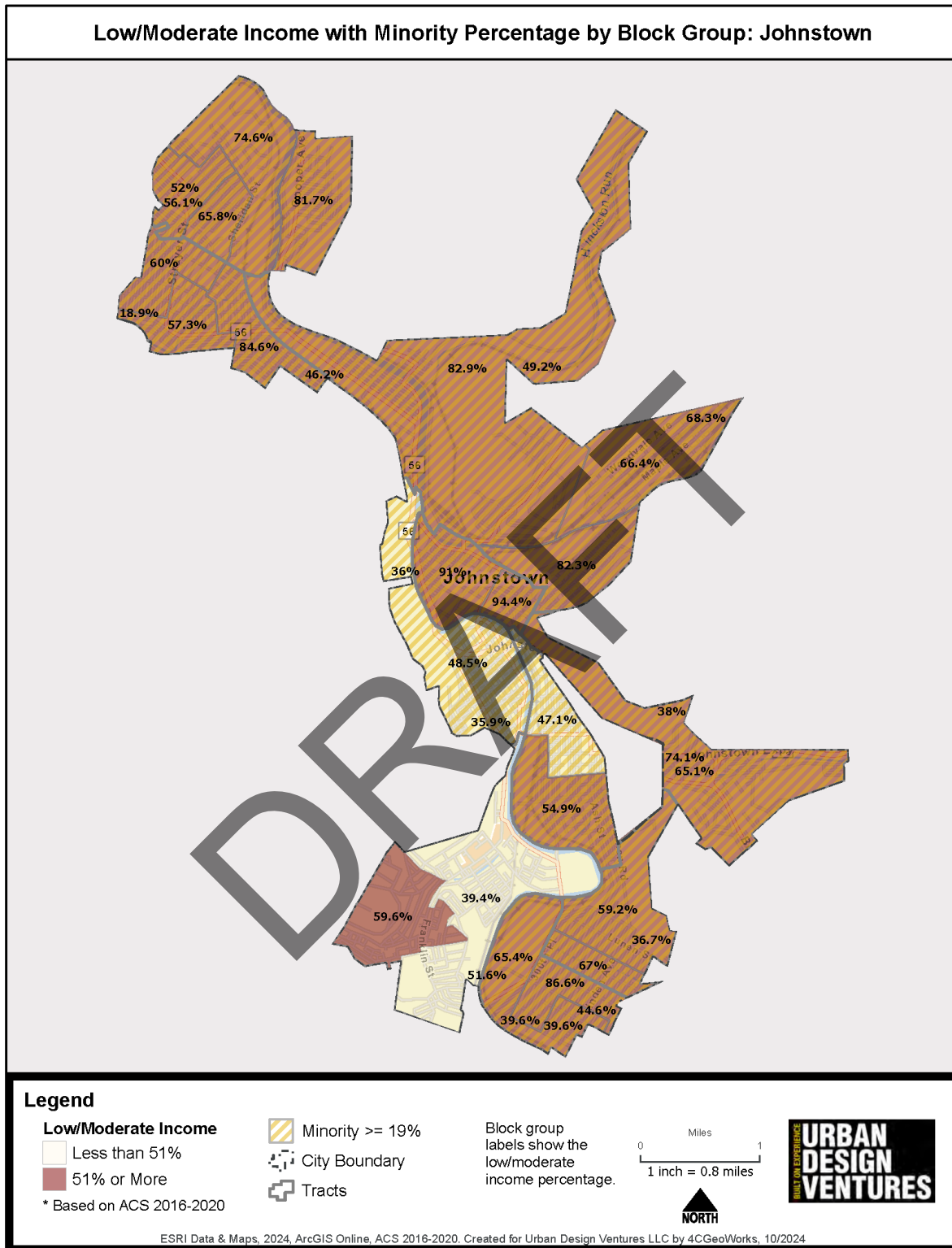
**Percent Owner-Occupied Housing Units with No Vehicles by Block**



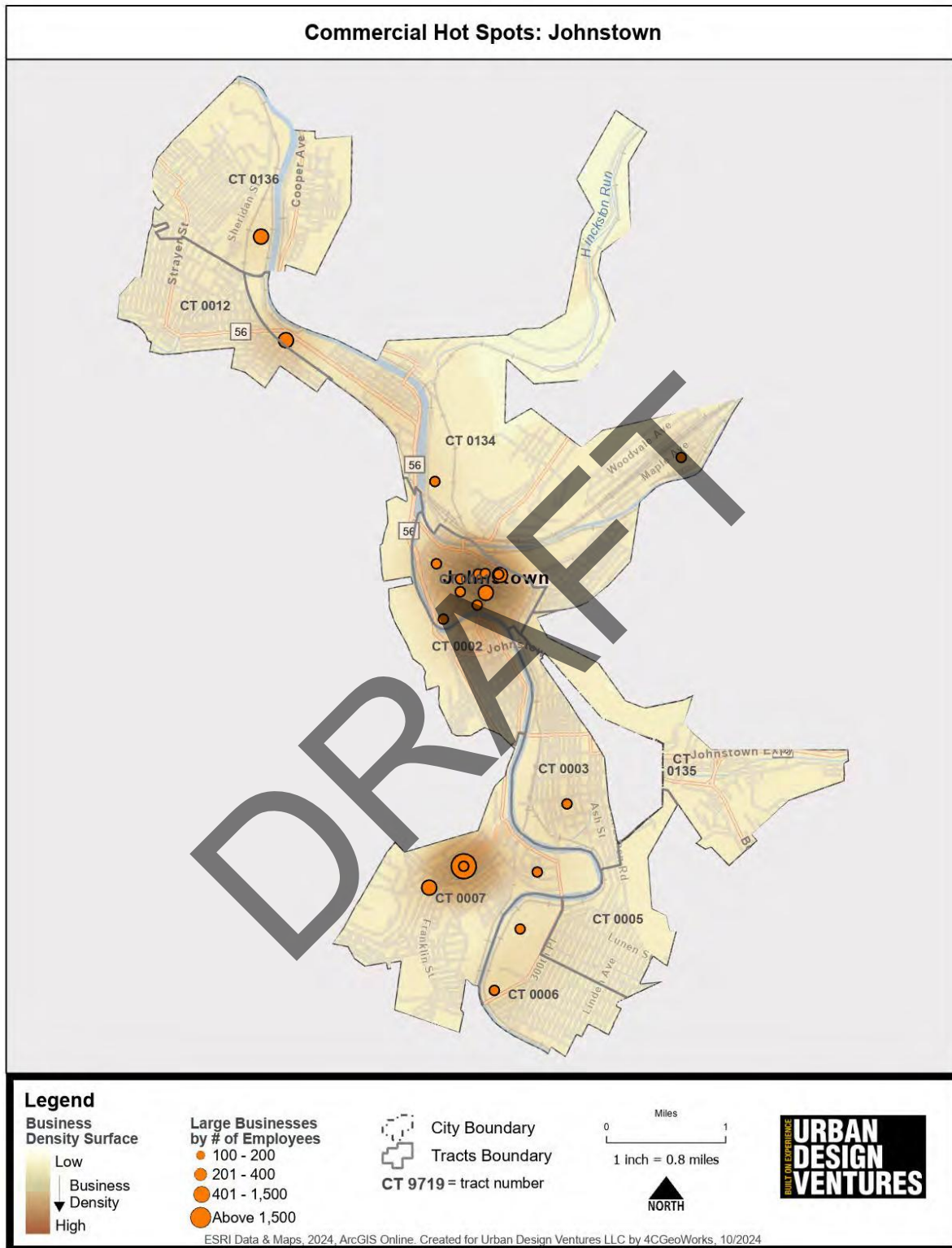
**Percent of Households with Income Below Poverty Level by Block Group**



**Low/Moderate Income Percentage by Block Group**



**Low/Moderate Income with Minority Percentage by Block Group**



### Commercial Hot Spots

## 2. Summarize the objectives and outcomes identified in the Plan

*This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.*

The City has identified the following goals and strategies for the five year period spanning from FY 2025 to FY 2029.

### **Housing Strategy (High Priority)**

**Priority Need:** There is a need to improve the quality of the housing stock in the City of Johnstown. The City aims to do so by increasing the supply and availability of affordable, decent, safe, sound, and accessible housing for homeowners, renters, and homebuyers.

**Goals:** The following housing goals are:

- **HSS-1 Homeownership** - Promote homeownership in the City by providing down payment assistance, closing cost assistance, and providing housing counseling training to low- and moderate-income residents in the City.
- **HSS-2 Housing Rehabilitation** - Provide financial assistance to low- and moderate-income homeowners and landlords to rehabilitate their existing owner-occupied housing.
- **HSS-3 Housing Construction/Rehabilitation** - Increase the supply of decent, safe, sound, and accessible housing that is affordable to owners and renters in the City through new construction and rehabilitation of vacant units.
- **HSS-4 Rent and Utility Assistance** - Provide rental assistance for low- and moderate-income renters through utility payments, security deposits, and rental payments including Tenant Based Rental Assistance for low-income households who may be faced with the threat of eviction and who are at-risk of becoming homeless.
- **HSS-5 Fair Housing** - Provide funds for training, education, outreach, and monitoring of fair housing in the City of Johnstown.

### **Homeless Strategy (Low Priority)**

**Priority Need:** There is a need for housing and supportive services for homeless persons and persons who are at-risk of becoming homeless.

**Goals:** The following homeless goals are:

- **HMS-1 Operation/Support** - Assist homeless providers in the operation of housing and supportive services for the homeless and persons who are at-risk of becoming homeless.

- **HMS-2 Housing** - Support efforts of local agencies to provide emergency shelter, transitional housing, and permanent supportive housing for the homeless.
- **HMS-3 Prevention and Re-Housing** - Support the prevention of homelessness through anti-eviction activities and programs for rapid re-housing.

#### **Other Special Needs Strategy (Low Priority)**

**Priority Needs:** There is a need for affordable housing, services, and facilities for the elderly, frail elderly, persons with disabilities, victims of domestic violence, persons with alcohol/drug dependency, and persons with other special needs.

**Goals:** The following special needs goals are:

- **SNS-1 Social Services** - Provide support for the elderly, frail elderly, persons with disabilities, victims of domestic violence, the developmentally delayed, persons with alcohol/drug dependency, and persons with other special needs through the development of social service organizations and providers.
- **SNS-2 Housing** - Increase the supply of affordable, accessible, decent, safe, sound, and sanitary housing for the elderly, frail elderly, persons with disabilities, victims of domestic violence, the developmentally delayed, persons with alcohol/drug dependency, and persons with other special needs through rehabilitation of existing buildings and new construction.
- **SNS-3 Accessibility** - Promote and assist in making reasonable accommodations and accessibility improvements in housing for homeowners and renters, and bring public facilities and infrastructure into compliance with Federal, State, and local Laws.

#### **Community Development Strategy (High Priority)**

**Priority Needs:** There is a need to improve the public and community facilities, infrastructure, public social/welfare services, public safety, clearance, and the quality of life for all residents throughout the City.

**Goals:** The following community development goals are:

- **CDS-1 Infrastructure** - Improve the public infrastructure through rehabilitation, reconstruction, and new construction of streets, sidewalks, slopes, curbs, handicap accessibility improvements, sewer, water, storm water management, bridges, green infrastructure, the purchase of equipment, handicap accessibility, addressing hill slips, improvements/removal of architectural barriers, etc.
- **CDS-2 Community Facilities** - Improve the City's parks, recreational centers, trails, bikeways, and public and community facilities through rehabilitation, modifications for accessibility, purchase of equipment, and new construction.

- **CDS-3 Public Services** - Improve and enhance public services including programs for youth, the elderly, disabled, and other public service programs for low- and moderate-income persons.
- **CDS-4 Nutritional Services** - Promote and support programs that provide more access to food and nutritional programs for low income residents.
- **CDS-5 Clearance/Demolition** - Remove and eliminate slum and blighting conditions through demolition of vacant, abandoned, and dilapidated structures in the City.
- **CDS-6 Public Safety** - Improve the public safety facilities, equipment, crime prevention programs, community policing, and ability to respond to emergency situations.

#### **Economic Development Strategy (Low Priority)**

**Priority Need:** There is a need to increase employment, job training, technical assistance, work force development, and economic empowerment of low- and moderate-income residents in the City of Johnstown.

**Goals:** The following economic development goals are:

- **EDS-1 Employment** - Support and encourage new job creation, job retention, workforce development for low- and moderate income residents.
- **EDS-2 Financial Assistance** - Support the expansion, growth and new development of business and commercial enterprise through technical assistance programs, low interest financing and façade improvement programs.

#### **Administration, Planning, and Management Strategy (High Priority)**

**Priority Need:** There is a continuing need for sound planning, administration, management, and oversight of Federal, State, and local funded programs.

**Goals:** The following administration, planning, and management goals are:

- **AMS-1 Overall Coordination** - Provide program management and oversight for the successful administration of Federal, State, and local funded programs, including planning services for special studies, annual action plans, five year consolidated plans, substantial amendments, consolidated annual performance and evaluation reports, environmental review and clearance, fair housing, and compliance with all Federal, State, and local laws and regulations.

### **3. Evaluation of past performance**

*This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.*

The City of Johnstown has a good performance record with HUD. The City regularly meets the performance standards established by HUD. Each year the City prepares its Consolidated Annual Performance and Evaluation Report (CAPER). This report is submitted within ninety (90) days after the start of the new program year. Copies of the CAPER are available for review at the City of Johnstown's Department of Community and Economic Development Office.

The FY 2024 CAPER, which was the fifth CAPER for the FY 2020-2024 Five Year Consolidated Plan was approved by HUD in IDIS on March 18, 2026. In the FY 2024 CAPER, the City of Johnstown expended 75.65% of its CDBG funds to benefit low- and moderate-income persons. The City expended 4.13% of its funds during the FY 2024 CAPER period on public services, which is below the statutory maximum of 15%. The City expended 20.0% of its CDBG funds during this CAPER period on Planning and Administration, which is at the statutory maximum of 20%. The City of Johnstown's expenditure ratio at the end of the FY 2023 CAPER period was 1.46, which is under the 1.5 expenditure ratio.

#### 4. **Summary of Citizen Participation Process and consultation process**

*Summary from citizen participation section of plan.*

The first step of the planning process for the FY 2026 Annual Action Plan started with holding a public hearing to obtain resident input on the needs of the City of Johnstown. The needs hearing notice was published on Monday, January 12, 2026 in the "The Tribune-Democrat." The needs hearing was held on Thursday, January 29, 2026 at 5:30 PM. At the public hearing, residents had the opportunity to give their input and their thoughts on the needs in the City of Johnstown and how the CDBG and HOME funds should be spent to benefit low- and moderate-income persons. This provided the residents, agencies and organizations with the opportunity to discuss the City's CDBG and HOME Programs and to provide suggestions for future CDBG and HOME Programs priorities and activities.

The FY 2026 Annual Action Plan was on public display beginning Monday, April 13, 2026 through Tuesday, May 12, 2026 at the following locations in the City and on the City's website (<https://www.johnstownpa.gov/>):

- **City Hall** - 401 Main Street, Johnstown, PA 15901
- **Cambria County Public Library** - 248 Main Street, Johnstown, PA 15901
- **The Johnstown Housing Authority** - 501 Chestnut Street, Johnstown, PA 15906

The following schedule was used in the preparation of the FY 2026 Annual Action Plan:

- **Publish First Public Hearing in the Newspaper** - Monday, January 12, 2026
- **First Public Hearing** - Thursday, January 29, 2026 at 5:30 PM

- **Publish Second Public Hearing Notice and that Annual Action Plan is on Display** - Friday, April 10, 2026
- **FY 2026 Annual Action Plan goes on Display** - Monday, April 13, 2026
- **Second Public Hearing** - Thursday, May 7, 2026 at 5:30 PM
- **End of FY 2026 Annual Action Plan on Display** - Tuesday, May 12, 2026
- **City Council Adoption of the FY 2026 Annual Action Plan** - Wednesday, May 13, 2026
- **FY 2026 Annual Action Plan submitted to HUD Pittsburgh Office** - On or before Wednesday, May 20, 2026
- **Program Year Begins** - July 1, 2026

## 5. Summary of public comments

*This could be a brief narrative summary or reference to an attached document from the Citizen Participation section of the Con Plan.*

The City of Johnstown held its First Public Hearing on Thursday, January 29, 2026 at 5:30 PM. Comments received at that public hearing are included in the attachments at the end of the Annual Action Plan.

The FY 2026 Annual Action Plan was placed on public display from Monday, April 13, 2026 through Tuesday, May 12, 2026. A Second Public Hearing was held on Thursday, May 7, 2026 in the City Council Chambers.

The Citizen Participation section of the Annual Action Plan includes the newspaper notices, sign-in sheets, meeting agendas, and the summary minutes from both public hearings.

## 6. Summary of comments or views not accepted and the reasons for not accepting them

All of the comments were accepted and the requests for funding were incorporated into the FY 2026 CDBG and HOME Programs.

## 7. Summary

The FY 2026 Annual Action Plan for the City of Johnstown includes the City's CDBG and HOME Programs and outlines which activities the City will undertake during the program year beginning July 1, 2026 and ending June 30, 2027. This is the City's second year of the FY 2025-2029 Five-Year Consolidated Plan.

During the FY 2026 Program Year, the City of Johnstown, Pennsylvania will receive the following Federal financial resources:

- **FY 2026 CDBG Funds** - \$1,187,197.00
- **CDBG Program Income** - \$0.00
- **FY 2026 HOME Funds** - \$156,359.01
- **HOME Program Income** - \$0.00

**Total: \$1,343,556.01**

The City of Johnstown proposes to undertake the following projects/activities with the FY 2026 CDBG funds:

**FY 2026 CDBG Budget:**

- **Public Services** - \$20,000.00
  - FAVOR Laurel Highlands - Transportation Access: \$5,000.00
  - FAVOR Laurel Highlands - Recovery Stabilization Pantry: \$5,000.00
  - United Way of the Southern Alleghenies - Diaper Bank Program: \$10,000.00
- **Owner Occupied Housing Rehabilitation** - \$300,000.00
- **Rehabilitation/Delivery Costs** - \$70,000.00
- **Demolition/Clearance** - \$200,000.00
- **Sewer Lateral Line Replacement Program** - \$10,000.00
- **Economic Development Initiatives** - \$100,000.00
- **Park Improvements** - \$249,761.00
- **CDBG Administration** - \$177,436.00
- **CDBG Planning** - \$60,000.00
- **Total CDBG Funds:** \$1,187,197.00

The City of Johnstown proposed to undertake the following projects/activities with the FY 2026 HOME funds:

**FY 2026 HOME Budget:**

- **HOME Administration** - \$15,635.00
- **CHDO Set-Aside** - \$23,454.00
- **Acquisition, Rehabilitation, and Resale** - \$117,270.01
- **Total HOME funds:** \$156,359.01

During the FY 2026 CDBG and HOME Program Year, the City of Johnstown proposes to address the following priority need categories and goals/strategies from the FY 2025-2029 Five Year Consolidated Plan:

- HSS-2 Homeownership
- HSS-3 Housing Construction/Rehabilitation
- CDS-2 Community Facilities
- CDS-3 Public Services

- CDS-4 Nutritional Services
- CDS-5 Clearance/Demolition
- EDS-2 Financial Assistance
- AMS-1 Overall Coordination

There was one (1) needs hearing held on Thursday, January 29, 2026 and another public hearing was held on Thursday, May 7, 2026 to obtain public comments on the “draft plan”. The “draft plan” was on public display for a period of 30 days. All comments that were received are included in the Exhibits Section - Citizen Participation. In addition, the City had received applications requesting CDBG and HOME funds. Applications were due to the City by 4:00 PM on Friday, February 20, 2026. These applications were reviewed and considered for funding. Through the citizen participation process, the City uses resident input to develop how the plan will best serve the needs of the low- and moderate-income population and to reach its goals of the Five Year Consolidated Plan.

Both newspaper ads and public hearings targeted outreach to the following City residents: minorities; persons with disabilities; non-targeted/broad community; residents of public and assisted housing; and agencies/organizations. In addition, the newspaper ads were posted at the Housing Authority Communities and at their Administration Office to reach residents of public and assisted housing.

Upon completion of the 30-day comment period, the City of Johnstown submitted the FY 2026 Annual Action Plan to the U.S. Department of Housing and Urban Development Pittsburgh Office on or before Wednesday, May 20, 2026.

**PR-05 Lead & Responsible Agencies – 91.200(b)**

**1. Agency/entity responsible for preparing/administering the Consolidated Plan**

*Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.*

Agency Role	Name	Department/Agency
<b>Lead Agency</b>	City of Johnstown	Department of Community and Economic Development
<b>CDBG Administrator</b>	City of Johnstown	Department of Community and Economic Development
<b>HOME Administrator</b>	City of Johnstown	Department of Community and Economic Development

**Table 1 – Responsible Agencies**

**Narrative (optional)**

The City of Johnstown Department of Community and Economic Development is the administrating agency for the CDBG and HOME programs. The Department of Community and Economic Development prepares the Five Year Consolidated Plan, Annual Action Plans, Environmental Review Records (ERRs), the Consolidated Annual Performance and Evaluation Reports (CAPER), monitoring, pay requests, contracting, and oversight of the programs on a day to day basis. In addition, the City of Johnstown has a private planning consulting firm available to assist the City on an as-needed basis.

**Consolidated Plan Public Contact Information**

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 City of Johnstown  
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 Johnstown, PA 15901  
 (P) 814.539.2504 Ext. 110  
 (F) 814.410.0991  
 (E) [jrutledge@johnstownpa.gov](mailto:jrutledge@johnstownpa.gov)  
 (W) <https://www.johnstownpa.gov>

## **AP-10 Consultation – 91.100, 91.200(b), 91.215(I)**

### **1. Introduction**

While preparing the FY 2026 Annual Action Plan, the City of Johnstown consulted with the Johnstown Housing Authority (JHA), Johnstown Redevelopment Authority (JRA), social services agencies, housing providers, and members of the Eastern Pennsylvania CoC's South Central Regional Homeless Advisory Board (RHAB), which includes (9) counties in South Central Pennsylvania, including Cambria County.

**Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))**

The City of Johnstown works with the following agencies to enhance coordination:

- **City of Johnstown, Department of Community and Economic Development (DCED)** - oversees the CDBG and HOME programs.
- **Johnstown Housing Authority** - oversees the Section 8 Housing Choice Voucher Program, improvements to public housing communities, and the development of scattered site affordable housing.
- **Social Services Agencies** - provides services to address the needs of low- and moderate-income persons.
- **Housing Providers** - rehabilitates and develops affordable housing for low- and moderate-income families and individuals.
- **Eastern Pennsylvania CoC - South Central RHAB** - oversees the Continuum of Care Network for Central Pennsylvania for the following counties: Adams, Bedford, Blair, Cambria, Centre, Franklin, Fulton, Huntingdon, Somerset.

A part of the CDBG and HOME application planning process, local agencies, and organizations were invited to submit proposals for CDBG and HOME funds for eligible activities. These groups participate in the planning process by attending the public hearings and submission of funding applications.

**Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.**

The City of Johnstown is part of the Eastern PA CoC, South Central Regional Homeless Advisory Board (RHAB), which oversees the Continuum of Care Network for Central Pennsylvania for thirty-three (33) counties. Cambria County agencies in the CoC, which serve the City of Johnstown, include the Cambria County Behavioral Health, Greater Johnstown Landlord Association, Blair County Community Action Program, Center for Community Action, Catholic Charities, Southwestern Pennsylvania Legal Services, and the Women's Help Center.

The homeless planning process in the Eastern PA CoC Region focuses on goals and strategies to meet the needs of both the chronically homeless and the periodically homeless populations. The goals of the CoC include reducing the overall number of people experiencing homelessness; ending chronic and veterans homelessness; reducing homelessness among families with children and youth experiencing homelessness; decreasing the duration of the average time an individual spends homeless; and setting a path to end all forms of homelessness.

The Board comprises a diverse set of representative stakeholders throughout the region, including many social service and governmental organizations. Each RHAB has two (2) co-chairs on the governing board of the CoC. Each RHAB works with a diverse array of stakeholders that are participating in efforts to end homelessness, including veteran services; domestic violence survivor services; local county governments; other social service providers; public housing authorities; and people with lived experience of homelessness.

CoC-wide planning is also implemented through RHAB subcommittees, including project review and ranking. RHAB members participate in local community meetings and relay information to the CoC. RHABs are trained in reaching out to individuals with disabilities through the provision of accessible materials, as well as addressing the needs of non-Native English speakers. The CoC hosts two annual membership meetings to train RHAB participants in the full use of the VI-SPDAT as an evaluation tool, and the use of HMIS.

The continuum encompasses prevention services, outreach and assessment, day centers, emergency shelters, transitional and permanent housing, and appropriate supportive services. Homeless services are available to families and individuals and to persons with special needs including HIV/AIDS, the handicapped, substance addiction, and mental disabilities.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS.**

ESG funds for member counties and cities in the Eastern PA CoC are administered through the Pennsylvania Department of Community and Economic Development (DCED). The CoC is consulted by DCED regarding past program performance and involvement of ESG applicants. The

CoC provides input on the allocation of ESG funding to subrecipients, through the formation and deliberation of an ESG committee. DCED utilizes a checklist score of performance data to evaluate ESG projects. ESG applications are reviewed by Regional Housing Advisory Committees (RHACs). Recipients of ESG in Cambria County include Cambria County Behavioral Health and the Greater Johnstown Landlord Association (for administration), Catholic Charities of Cambria County, and the Women's Help Center. DCED acts as the HMIS lead and consults with the members of the Continuum of Care to collect data and use comparable databases, such as the Victim Service Providers database, to document data in a manner that benefits proper program assessment.

The Eastern PA CoC funds a CoC-wide HMIS project, which is implemented by the Commonwealth of PA. Written standards are created by the PA-509 Eastern Pennsylvania Continuum of Care, which were approved by the CoC Governing Board on October 21, 2019. Program standards are listed in the written standards, which are the general requirements for all programs, in addition to case management standards, eligibility standards, prioritization standards, and Coordinated Entry standards. Separate standards are also included in the written standards for each program type.

The South Central RHAB will review individual program performance on each of the objectives and will contact those that are below the CoC average to determine why and develop strategies to overcome barriers that program participants have in achieving better outcomes. Through the Steering Committee, the RHAB chairs will present barriers they have identified - if there is a common pattern, DCED and the State's CoC Consultant will develop a technical assistance module to address these barriers.

**2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction’s consultations with housing, social service agencies and other entities.**

1.	Agency/Group/Organization	City of Johnstown
	Agency/Group/Organization Type	Housing Services-Employment Service-Fair Housing Agency - Managing Flood Prone Areas Agency - Management of Public Land or Water Resources Agency - Emergency Management Other government - Local Planning organization Grantee Department

	<p><b>What section of the Plan was addressed by Consultation?</b></p>	<p>Housing Need Assessment Homelessness Strategy Non-Homeless Special Needs Market Analysis Economic Development Anti-poverty Strategy Lead-based Paint Strategy Community Development Strategy</p>
	<p><b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>The City's Departments of Community and Economic Development and City Management were interviewed for their input on the housing needs, homeless needs, non-homeless special needs, community development, and economic development needs and goals for the City of Johnstown.</p>
2.	<p><b>Agency/Group/Organization</b></p>	<p><b>Johnstown Housing Authority</b></p>
	<p><b>Agency/Group/Organization Type</b></p>	<p>Housing PHA Services - Housing Other government - Local Planning organization Grantee Department</p>
	<p><b>What section of the Plan was addressed by Consultation?</b></p>	<p>Housing Need Assessment Public Housing Needs Non-Homeless Special Needs Market Analysis Anti-poverty Strategy Community Development Strategy</p>
	<p><b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>Johnstown Housing Authority was contacted to determine the housing needs of its very low-income clients.</p>
3.	<p><b>Agency/Group/Organization</b></p>	<p><b>Johnstown Fire Department</b></p>
	<p><b>Agency/Group/Organization Type</b></p>	<p>Services - Health Services - Victims Agency - Emergency Management Other government - Local Grantee Department</p>

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Non-Homeless Special Needs Community Development Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Johnstown Fire Department was contacted to determine the emergency management needs of the community. The City reviewed its program and funded activities that met the goals and objectives as outlined in the City's Five Year Consolidated Plan to address these needs.
4.	Agency/Group/Organization	<b>Johnstown Police Department</b>
	Agency/Group/Organization Type	Agency – Emergency Management Services – Victims of Domestic Violence Services – Victims Other government - Local Services - Health
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Non-Homeless Special Needs Community Development Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Johnstown Police Department was contacted through a stakeholder meeting. They outlined the needs of the police department, as well as needs concerning community development.
5.	Agency/Group/Organization	<b>City of Johnstown Public Works</b>
	Agency/Group/Organization Type	Agency – Managing Flood Prone Areas Agency – Management of Public Land or Water Resources Other government - Local
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Community Development Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Johnstown Department of Public Works was contacted through a stakeholder meeting. They outlined the needs of the department, as well as needs concerning community development.

6.	Agency/Group/Organization	<b>City of Johnstown Parks and Recreation</b>
	Agency/Group/Organization Type	Services – Children Services – Elderly Persons Agency – Management of Public Land or Water Resources Other government - Local
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Non-Homeless Special Needs Community Development Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Johnstown Department of Parks and Recreation was contacted through a stakeholder meeting. They outlined the needs of the department, as well as needs concerning community development.
7.	Agency/Group/Organization	<b>Eastern PA CoC - Regional Homeless Advisory Board (South Central-RHAB)</b>
	Agency/Group/Organization Type	Services-homeless Publicly Funded Institution/System of Care Regional organization
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Anti-poverty Strategy Community Development Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Eastern PA CoC South Central-RHAB was contacted and presented the homeless needs in the region, Point In Time Survey results, and 2026 CoC funding amounts.
8.	Agency/Group/Organization	<b>Cambria-Somerset Association of Realtors</b>
	Agency/Group/Organization Type	Housing Services - Housing Services - Fair Housing Regional Organization Business Leaders

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Market Analysis Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Cambria-Somerset Association of Realtors was contacted through a stakeholder meeting and outlined the major housing and community development needs.
9.	Agency/Group/Organization	<b>Greater Johnstown Landlord Association</b>
	Agency/Group/Organization Type	Housing Services - Housing Services - Fair Housing Regional Organization Business Leaders
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Market Analysis Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Greater Johnstown Landlord Association was contacted through a stakeholder meeting and outlined the major housing and community development needs.
10.	Agency/Group/Organization	<b>Summit Legal Aid</b>
	Agency/Group/Organization Type	Housing Services-Victims of Domestic Violence Service - Fair Housing Services - Victims Regional organization Planning organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Anti-Poverty Strategy Fair Housing Strategy

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Summit Legal Aid was contacted to determine the Fair Housing needs of the City.
11.	Agency/Group/Organization	<b>Johnstown Redevelopment Authority</b>
	Agency/Group/Organization Type	Housing Services - Housing Planning organization Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis Economic Development Anti-poverty Strategy Community Development Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City of Johnstown Redevelopment Authority was contacted to determine the housing and community development needs of residents of the City of Johnstown.
12.	Agency/Group/Organization	<b>Cambria County Redevelopment Authority</b>
	Agency/Group/Organization Type	Housing Services - Housing Regional organization Planning organization Other government - County Civic Leaders
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Market Analysis Economic Development Strategy Anti-poverty Strategy Community Development Strategy

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Cambria County Redevelopment Authority was contacted to determine the homeless, housing and community development needs of residents of the City of Johnstown.
13.	Agency/Group/Organization	<b>Cambria County Area Agency on Aging</b>
	Agency/Group/Organization Type	Services – Elderly persons Services – Health Services - Victims Services – Persons with Disabilities Other government - County
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Anti-poverty Strategy Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Cambria County Area Agency on Aging was contacted to determine health and community development priorities in the City of Johnstown.
14.	Agency/Group/Organization	<b>The Learning Lamp</b>
	Agency/Group/Organization Type	Services - Children Services - Education Child Welfare Agency
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Anti-poverty Strategy Community Development Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Learning Lamp was contacted to determine community development priorities in the City of Johnstown. The City received and reviewed a CDBG funding application from this organization.
15.	Agency/Group/Organization	<b>Buckeye Community Hope Foundation</b>
	Agency/Group/Organization Type	Housing Services – Housing

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Anti-poverty Strategy Non-Homeless Special Needs Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Buckeye Community Hope Foundation was contacted to determine housing and community development priorities in the City of Johnstown.
16.	Agency/Group/Organization	<b>Community Action Partnership of Cambria County</b>
	Agency/Group/Organization Type	Housing Services – Housing Services – Children Services – Elderly Persons Services – Persons with Disabilities Services – Health Services – Education Child Welfare Agency
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homeless Needs – Chronically Homeless Homeless Needs – Families with Children Homelessness Needs – Veterans Homelessness Needs – Unaccompanied Youth Homelessness Strategy Anti-poverty Strategy Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Community Action Partnership of Cambria County was contacted to determine housing, homelessness, and community development priorities in the City of Johnstown.
17.	Agency/Group/Organization	<b>Greater Johnstown Community YMCA</b>
	Agency/Group/Organization Type	Services-Children Services-Education Regional organization

	<p>What section of the Plan was addressed by Consultation?</p>	<p>Homeless Needs - Families with children Homeless Needs - Unaccompanied Youth Non-Homeless Special Needs Anti-poverty Strategy Community Development Strategy</p>
	<p>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</p>	<p>Greater Johnstown Community YMCA was contacted to determine community development priorities in the City of Johnstown. The City received and reviewed a CDBG funding application from this organization.</p>
<p>18.</p>	<p>Agency/Group/Organization</p>	<p><b>Salvation Army</b></p>
	<p>Agency/Group/Organization Type</p>	<p>Services – Housing Services – Children Services – Elderly Persons Services – Persons with Disabilities Services-Persons with HIV/AIDS Services - Homeless Services – Health Services – Employment</p>
	<p>What section of the Plan was addressed by Consultation?</p>	<p>Housing Need Assessment Public Housing Needs Homeless Needs – Chronically Homeless Homeless Needs – Families with Children Homelessness Needs – Veterans Homelessness Needs – Unaccompanied Youth Homelessness Strategy Anti-poverty Strategy Non-Homeless Special Needs</p>
	<p>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</p>	<p>The Salvation Army was contacted to determine housing, homelessness, and community development priorities in the City of Johnstown.</p>
	<p>Agency/Group/Organization</p>	<p><b>1899 Foundation, Inc.</b></p>

19.	Agency/Group/Organization Type	Services – Children Services – Elderly Persons Services – Persons with Disabilities Services-Persons with HIV/AIDS Services - Homeless Services – Health Services – Employment
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The 1889 Foundation was contacted to determine housing, health, economic development, and community development priorities in the City of Johnstown.
20.	Agency/Group/Organization	<b>University of Pittsburgh Johnstown</b>
	Agency/Group/Organization Type	Housing Services – Health Services - Education Services – Employment Business Leaders Major Employer
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy Non-Homeless Special Needs Market Analysis Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	University of Pittsburgh Johnstown was contacted to determine housing, economic development, and community development priorities in the City of Johnstown.
21.	Agency/Group/Organization	<b>Goodwill of the Southern Alleghenies</b>
	Agency/Group/Organization Type	Services-Housing Services-Employment Regional organization

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Families with children Homeless Needs - Unaccompanied Youth Non-Homeless Special Needs Market Analysis Anti-poverty Strategy Community Development Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Goodwill of the Southern Alleghenies was contacted to determine community development priorities in the City of Johnstown.
22.	Agency/Group/Organization	<b>Vision Together 2025</b>
	Agency/Group/Organization Type	Housing Services – Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Market Analysis Economic Development Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Vision Together 2025 was contacted to determine housing and community development priorities in the City of Johnstown.
23.	Agency/Group/Organization	<b>Women’s Help Center, Inc.</b>
	Agency/Group/Organization Type	Services - Housing Services-Victims of Domestic Violence Services - Homeless Services - Victims Regional organization Planning organization

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Anti-poverty Strategy Community Development Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Women’s Help Center, Inc. was contacted to determine the homeless needs in the City and the region and submitted a funding request for CDBG funds.
24.	Agency/Group/Organization	<b>Victim Services, Inc.</b>
	Agency/Group/Organization Type	Services - Housing Services-Victims of Domestic Violence Services - Homeless Services - Victims Regional organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Anti-poverty Strategy Community Development Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Victim Services, Inc. was contacted to determine the homeless and domestic violence needs in the City and the region.
25.	Agency/Group/Organization	<b>Flood City Youth Academy</b>
	Agency/Group/Organization Type	Services-Children Services-Education Child Welfare Agency

	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy Community Development Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Flood City Youth Academy was contacted to determine community development priorities in the City of Johnstown.
26.	Agency/Group/Organization	<b>Community Foundation of the Alleghenies</b>
	Agency/Group/Organization Type	Regional Organization Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy Non-Homeless Special Needs Market Analysis Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Community Foundation of the Alleghenies was contacted to determine economic development and community development priorities in the City of Johnstown.
27.	Agency/Group/Organization	<b>Cambria Regional Chamber of Commerce</b>
	Agency/Group/Organization Type	Regional Organization Business Leaders
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy Market Analysis Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Cambria Regional Chamber of Commerce was contacted to determine economic development and community development priorities in the City of Johnstown.
28.	Agency/Group/Organization	<b>Bridges Cooperative Ministry</b>
	Agency/Group/Organization Type	Services – Housing Services – Children Services – Elderly Persons Services – Persons with Disabilities Services – Health Services – Education

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homeless Needs – Chronically Homeless Homeless Needs – Families with Children Homelessness Needs – Veterans Homelessness Needs – Unaccompanied Youth Homelessness Strategy Anti-poverty Strategy Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Bridges Cooperative Ministry was contacted to determine housing, homelessness, and community development priorities in the City of Johnstown.
29.	Agency/Group/Organization	<b>First Presbyterian Johnstown</b>
	Agency/Group/Organization Type	Services – Housing Services – Children Services – Elderly Persons Services – Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homeless Needs – Chronically Homeless Homeless Needs – Families with Children Homelessness Needs – Veterans Homelessness Needs – Unaccompanied Youth Homelessness Strategy Anti-poverty Strategy Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	First Presbyterian Johnstown was contacted to determine housing, homelessness, and community development priorities in the City of Johnstown.
30.	Agency/Group/Organization	<b>PA Department of Health</b>
	Agency/Group/Organization Type	Services-Persons with Disabilities Services-Persons with HIV/AIDS Services - Health Health Agency Other government - State

	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Anti-poverty Strategy Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City consulted the 2023 Childhood Lead Surveillance Annual Report released by the Pennsylvania Department of Health. The data identified in the Report is incorporated in the Annual Action Plan.
31.	Agency/Group/Organization	<b>Verizon</b>
	Agency/Group/Organization Type	Services - Broadband Internet Service Providers Services - Narrowing the Digital Divide Regional Organization Business Leaders
	What section of the Plan was addressed by Consultation?	Economic Development Anti-poverty Strategy Community Development Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Verizon internet plans were examined to see the services they offer for City residents.
32.	Agency/Group/Organization	<b>Comcast/Xfinity</b>
	Agency/Group/Organization Type	Services - Broadband Internet Service Providers Services - Narrowing the Digital Divide Regional Organization Business Leaders
	What section of the Plan was addressed by Consultation?	Economic Development Anti-poverty Strategy Community Development Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Comcast Xfinity internet plans were examined to see the services they offer for City residents.

33.	Agency/Group/Organization	<b>Viasat</b>
	Agency/Group/Organization Type	Services - Broadband Internet Service Providers Services - Narrowing the Digital Divide Regional Organization Business Leaders
	What section of the Plan was addressed by Consultation?	Economic Development Anti-poverty Strategy Community Development Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Viasat internet plans were examined to see the services they offer for City residents.
34.	Agency/Group/Organization	<b>United Way of the Southern Alleghenies</b>
	Agency/Group/Organization Type	Services-Housing Services-Employment Regional organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Families with children Homeless Needs - Unaccompanied Youth Non-Homeless Special Needs Market Analysis Anti-poverty Strategy Community Development Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City received and reviewed a CDBG funding application from this organization.
35.	Agency/Group/Organization	<b>Catholic Charities of the Diocese of Altoona-Johnstown</b>
	Agency/Group/Organization Type	Services-Housing Regional organization

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Families with children Homeless Needs - Unaccompanied Youth Non-Homeless Special Needs Market Analysis Anti-poverty Strategy Community Development Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City received and reviewed a CDBG funding application from this organization.
36.	Agency/Group/Organization	<b>FAVOR Laurel Highlands</b>
	Agency/Group/Organization Type	Services-homeless Services-Health
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City received and reviewed a CDBG funding application from this organization and funded the activity.

Table 2 – Agencies, groups, organizations who participated

**Identify any Agency Types not consulted and provide rationale for not consulting.**

All known agency types were consulted and contacted during the planning process.

**Other local/regional/state/federal planning efforts considered when preparing the Plan:**

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Eastern Pennsylvania South Central Regional Homeless Advisory Board (Central-RHAB)	They are incorporated in the Five Year Consolidated Plan and the Annual Action Plans.

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
PHA Five Year Plan and Annual Plan	Johnstown Housing Authority	They are incorporated in the Five Year Consolidated Plan and the Annual Action Plans.
City of Johnstown Comprehensive Plan	City of Johnstown	They are incorporated in the Five Year Consolidated Plan and the Annual Action Plans.
Cambria County Comprehensive Plan	Cambria County	They are incorporated in the Five Year Consolidated Plan and the Annual Action Plans.
Alleghenies Ahead: Comprehensive Plan for the Southern Alleghenies Region	Southern Alleghenies Planning & Development Commission	They are incorporated in the Five Year Consolidated Plan and the Annual Action Plans.
Analysis of Impediments to Fair Housing Choice	City of Johnstown	They are incorporated in the Five Year Consolidated Plan and the Annual Action Plans.
Commonwealth of Pennsylvania Hazard Mitigation Plan	Pennsylvania Emergency Management Agency	They are incorporated in the Five Year Consolidated Plan and the Annual Action Plans.
2023 Childhood Lead Surveillance Annual Report	Pennsylvania Department of Health	They are incorporated in the Five Year Consolidated Plan and the Annual Action Plans.
Broadband Enhancement Plan	Commonwealth of Pennsylvania	They are incorporated in the Five Year Consolidated Plan and the Annual Action Plans.

Table 3 – Other local / regional / federal planning efforts

**Narrative (optional)**

The City of Johnstown has consulted and coordinated with various agencies and organizations city-wide, county-wide, and Commonwealth-wide. The culmination of these efforts has resulted in the development of the City's FY 2026 Annual Action Plan.

The Johnstown Department of Community and Economic Development is the administrating agency for the CDBG and HOME programs. Close coordination is maintained with other City departments such as the Public Works and Recreation, Administration, Police and Fire Departments, as well as County departments such as the Cambria County Redevelopment Authority, Johnstown Housing Authority (JHA), Greater Johnstown/Cambria County Chamber of Commerce, Johnstown Area Regional Industries (JARI), Johnstown Redevelopment Authority (JRA), the Eastern PA Continuum of Care, and Cambria

County Behavioral Health/Intellectual Disabilities Programs. Coordination with various non-profit organizations, such as Cambria County Redevelopment Authority, the Community Action Partnership of Cambria County, Catholic Charities, the United Way, Southwestern Pennsylvania Legal Services, and the Women's Help Center helped aid the planning process and develop priorities. The City works closely with the Cambria County Commissioners and County staff to address projects and activities that extend beyond the City limits. The City and the County agencies have a good working relationship.

DCED works with the Eastern PA CoC for coordinating Con Planning, CoC strategic planning and ESG policies/priorities/allocations. A partnership of Cambria County Behavioral Health and the Greater Johnstown Landlord Association administers the ESG (Emergency Solutions Grant) for Cambria County.

**Narrative (optional):**

The City of Johnstown has consulted and coordinated with various agencies and organizations, city-wide, county-wide, and Commonwealth-wide. A culmination of these efforts has resulted in the development of the City's FY 2026 Annual Action Plan.

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**AP-12 Participation – 91.105, 91.200(c)**

**1. Summary of citizen participation process/Efforts made to broaden citizen participation**

**Summarize citizen participation process and how it impacted goal-setting**

The FY 2026 Annual Action Plan has many components which include citizen participation. There was one (1) needs hearing held and another public hearing held to obtain public comments on the “draft plan” which was on public display. All these comments are included in the Exhibits Section - Citizen Participation. In addition, the City had CDBG and HOME funding request applications. These applications were reviewed and considered for funding. Through the citizen participation process, the City uses resident input to develop how the plan will serve the low- and moderate-income population needs and to reach its goals of the Five Year Consolidated Plan.

**Citizen Participation Outreach**

#	Mode of Outreach	Target of Outreach	Summary of Response / Attendance	Summary of Comments Received	Summary of Comments Not Accepted and Reasons	URL (If applicable)
1.	Newspaper Ad # 1	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing Agencies/Organizations	The needs public hearing notice was published on Monday, January 12, 2026 in the local "Tribune-Democrat" newspaper. A copy can be found in the Citizen Participation Section of the Annual Action Plan.	None.	None.	Not Applicable.
2.	Public Hearing # 1	Minorities Persons with disabilities Non-targeted/broad community	The First Public Hearing was held on Thursday, January 29, 2026. See first public hearing minutes in the summaries and the sign-in sheets.	See first public hearing minutes in the Citizen Participation	None.	Not Applicable.

#	Mode of Outreach	Target of Outreach	Summary of Response / Attendance	Summary of Comments Received	Summary of Comments Not Accepted and Reasons	URL (If applicable)
		Residents of Public and Assisted Housing Agencies/Organizations		section of the Plan.		
4.	Newspaper Ad #2	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing Agencies	The second public hearing notice was published on Friday, April 10, 2026 in the "Tribune-Democrat." A copy can be found in the Citizen Participation Section of the Annual Action Plan.	None.	None.	Not Applicable.
5.	Public Hearing #2	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing Agencies/Organizations	The Second Public Hearing was held on Thursday, May 7, 2026. See second public hearing minutes in the summaries and the sign-in sheets.	See second public hearing minutes in the Citizen Participation section of the Plan.	None.	Not Applicable.
6.	Internet Outreach	Non-targeted/broad community	None.	None.	None.	<a href="https://www.johnstownpa.gov/">https://www.johnstownpa.gov/</a>
7.	Posting at the Housing Authority Communities	Residents of Public and Assisted Housing	None.	None.	None.	Not Applicable.

Table 4 – Citizen Participation Outreach

## Expected Resources

### AP-15 Expected Resources – 91.220(c)(1,2)

#### Introduction

The City of Johnstown is receiving \$1,187,197 from FY 2026 CDBG funds and \$156,359.01 from FY 2026 HOME funds. The program year goes from July 1, 2026 through June 30, 2027. These funds will be used to address the following strategies:

- Housing Strategy (HSS);
- Community Development Strategy (CDS);
- Economic Development Strategy (EDS); and
- Administration, Planning, and Management Strategy (AMS).

The yearly accomplishments of these projects/activities are reported in the FY 2026 Consolidated Annual Performance and Evaluation Report (CAPER).

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**Anticipated Resources**

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of Con Plan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
<b>CDBG</b>	Public federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	1,187,197	0	0	<b>1,187,197</b>	3,561,591	Nine (9) projects/activities were funded based on FY 2026 CDBG allocations.
<b>HOME</b>	Public federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	156,359.01	0	0	<b>156,359.01</b>	469,077.03	Three (3) projects/activities were funded based on FY 2026 HOME allocations.

**Table 5 - Expected Resources – Priority Table**

**If appropriate, describe public owned land or property located within the jurisdiction that may be used to address the needs identified in the plan:**

Not Applicable. The City of Johnstown does not have any publicly owned land or property within the jurisdiction that was part of the CDBG Program.

**Discussion**

Private and non-federal resources that may be available to address needs identified in the FY 2025-2029 Five Year Consolidated Plan are listed below.

- **PHFA Home Purchase Programs** – The Pennsylvania Housing Finance Agency offers a variety of home purchase loans at competitive rates. Loan products include HFA loans and Keystone loans. Many of these loans are provided below market rate for qualified buyers. Local mortgage lenders apply to PHFA for a commitment of a pool of mortgage loan funds.
- **Neighborhood Assistance Tax Credit** – This program allows business corporations to receive a tax credit from a variety of State taxes for donations made to community based non-profit organizations for the implementation of housing, job training, and education programs.
- **Pennsylvania Office of Vocational Rehabilitation** – OVR will provide funds to make housing units accessible if such improvements will assist persons with disabilities in an employment situation.
- **Housing and Redevelopment Assistance Program (HRA)** – The Pennsylvania Department of Community and Economic Development (DCED) provides funding for community development and housing assistance.
- **Federal Home Loan Bank Affordable Housing Program (AHP)** – Congress has mandated that ten (10%) of the Federal Home Loan Bank's profits be allocated to provide affordable housing. The FHLB encourages its members to work with public agencies and non-profit housing development organizations in creating highly leveraged affordable housing initiatives. Both sales and rental housing are eligible.
- **Financial Institutions** – Several local financial institutions have developed flexible underwriting criteria to encourage homeownership.

The following federal resources may be available to local non-profit organizations to undertake the homeless strategies identified in the Five Year Consolidated Plan.

- **Cambria County Behavioral Health** administers the ESG (Emergency Solutions Grant) as partners for Cambria County.

## Annual Goals and Objectives

### AP-20 Annual Goals and Objectives

#### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1.	<b>HSS-2 Housing Rehabilitation</b>	2025	2029	Affordable Housing	Citywide	Housing Strategy	CDBG: \$380,000	Homeowner Housing Rehabilitated: 24 Household Housing Unit
2.	<b>HSS-3 Housing Construction/ Rehabilitation</b>	2025	2029	Affordable Housing	Citywide	Housing Strategy	HOME: \$140,724.01	Homeowner Housing Added: 2 Household Housing Units
3.	<b>CDS-2 Community Facilities</b>	2025	2029	Non-Housing Community Development	Citywide	Community Development Strategy	CDBG: \$249,761	Other: 1 Other
4.	<b>CDS-3 Public Services</b>	2025	2029	Non-Housing Community Development	Citywide	Community Development Strategy	CDBG: \$15,000	Public service activities other than Low/Moderate Income Housing Benefit: 140 Persons Assisted
5.	<b>CDS-4 Nutritional Services</b>	2025	2029	Non-Housing Community Development	Citywide	Community Development Strategy	CDBG: \$5,000	Public service activities other than Low/Moderate Income Housing Benefit: 50 Persons Assisted
6.	<b>CDS-5 Clearance/ Demolition</b>	2025	2029	Non-Housing Community Development	Citywide	Community Development Strategy	CDBG: \$200,000	Buildings Demolished: 13 Structures

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
7.	<b>EDS-2 Financial Assistance</b>	2025	2029	Non-Housing Community Development	Citywide	Economic Development Strategy	CDBG: \$100,000	Jobs Created/Retained: 0 Jobs  Businesses Assisted: 4 Businesses
8.	<b>AMS-1 Overall Coordination</b>	2025	2029	Non-Housing Community Development	Citywide	Administration, Planning, and Management Strategy	CDBG: \$237,436  HOME: \$15,635	Other: 3 Other

Table 6 – Goals Summary

**Goal Descriptions**

1.	<b>Goal Name</b>	<b>HSS-2 Housing Rehabilitation</b>
	<b>Goal Description</b>	Provide financial assistance to low- and moderate-income homeowners and landlords to rehabilitate their existing owner-occupied housing.
2.	<b>Goal Name</b>	<b>HSS-3 Housing Construction/Rehabilitation</b>
	<b>Goal Description</b>	Increase the supply of decent, safe, sound, and accessible housing that is affordable to owners and renters in the City through new construction and rehabilitation of vacant units.
3.	<b>Goal Name</b>	<b>CDS-2 Community Facilities</b>
	<b>Goal Description</b>	Improve the City's parks, recreational centers, trails, bikeways, and public and community facilities through rehabilitation, modifications for accessibility, purchase of equipment, and new construction.
	<b>Goal Name</b>	<b>CDS-3 Public Services</b>

4.	<b>Goal Description</b>	Improve and enhance public services including programs for youth, the elderly, disabled, and other public service programs for low- and moderate-income persons.
5.	<b>Goal Name</b>	<b>CDS-4 Nutritional Services</b>
	<b>Goal Description</b>	Promote and support programs that provide more access to food and nutritional programs for low income residents.
6.	<b>Goal Name</b>	<b>CDS-5 Clearance/Demolition</b>
	<b>Goal Description</b>	Remove and eliminate slum and blighting conditions through demolition of vacant, abandoned, and dilapidated structures in the City.
7.	<b>Goal Name</b>	<b>EDS-2 Financial Assistance</b>
	<b>Goal Description</b>	Support the expansion, growth and new development of business and commercial enterprise through technical assistance programs, low interest financing and façade improvement programs.
8.	<b>Goal Name</b>	<b>AMS-1 Overall Coordination</b>
	<b>Goal Description</b>	Provide program management and oversight for the successful administration of Federal, State, and local funded programs, including planning services for special studies, annual action plans, five year consolidated plans, substantial amendments, consolidated annual performance and evaluation reports, environmental review and clearance, fair housing, and compliance with all Federal, State, and local laws and regulations.

**Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.215(b):**

The City of Johnstown proposes to assist the following:

- Extremely Low-Income - 2 household
- Low-Income - 10 households
- Moderate-Income - 14 households

## Projects

### AP-35 Projects – 91.220(d)

#### Introduction

The City of Johnstown proposes to undertake the following activities with the FY 2026 CDBG and HOME funds:

#### Projects

#	Project Name
1.	Public Service
2.	Owner-Occupied Housing Rehabilitation
3.	Rehabilitation/Delivery Costs
4.	Demolition/Clearance
5.	Sewer Lateral Line Replacement
6.	Economic Development Initiatives
7.	Cypress Avenue Park
8.	CDBG Administration
9.	CDBG Planning
10.	HOME Administration
11.	CHDO Set-Aside
12.	Acquisition, Rehabilitation, and Resale

**Table 7 - Project Information**

#### **Describe the reasons for allocation priorities and any obstacles to addressing underserved needs:**

Rationale for funding activities were based on the eligibility of the activity, the activity must meet a national objective, and evidence of the need in the City or by the agency/organization. Additional consideration was given based on the agency/organization's past history of expenditure of CDBG and HOME funds, and the ability to leverage other funds for this activity. The City of Johnstown will provide CDBG and HOME funds to activities principally benefiting low/mod income persons in the City. Such assistance is not directed to any specific geographic area, but is based on income benefit.

The City of Johnstown allocated its FY 2026 CDBG and HOME funds to provide assistance with activities that met the underserved needs of the residents. The activities that meet HUD criteria for benefit to low- and moderate-income households are located in those Census Tracts or Block Groups that are defined as low/mod area in the City.

The City of Johnstown has established the following criteria for residents when establishing priorities for housing related CDBG projects:

- Those who are considered to have very low, low, or moderate incomes;
- Those who are cost-burdened and pay more than 30% of their median household income for housing;
- Those who live in substandard housing;
- Those who live in overcrowded housing;
- Residents who live under any combination of the above;
- First-time homebuyers, including potential homeowners who are minorities;
- Homeless individuals and families in need of emergency shelters, transitional shelters, and permanent housing.

For non-housing and community development needs, the following objectives were identified:

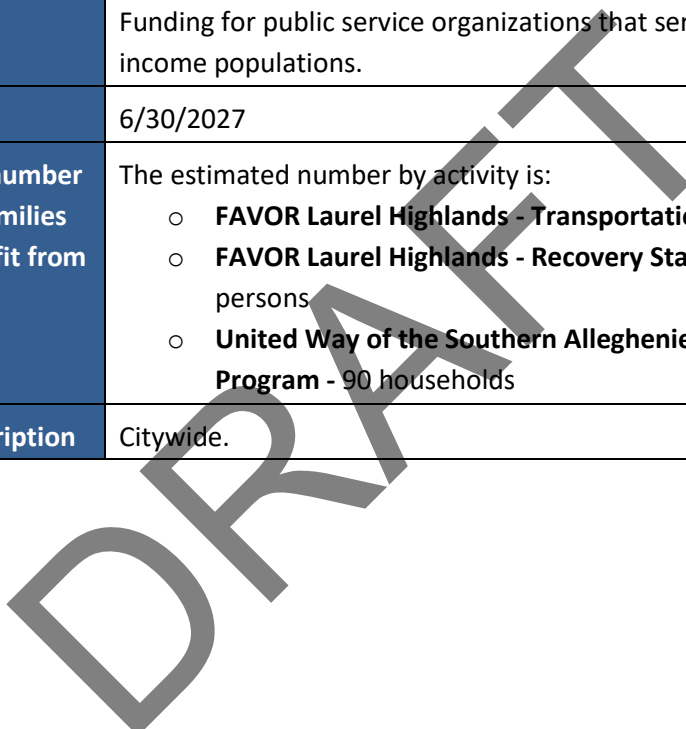
- Improve the Public Infrastructure: Street, Sidewalk, and Other Infrastructure Improvements
- Enhance Youth Recreation Programs/Crime Prevention
- Encourage the Acquisition and Rehabilitation of Commercial/Industrial Facilities
- Assist with Commercial/Industrial Improvements
- Create a Loan Funding Mechanism for New and/or Expanding Businesses in the NRSA and throughout the City
- Plan for Future Growth and Improvements

The City of Johnstown does not anticipate any obstacles in the performance of the FY 2026 CDBG activities. Affordable housing and/or financial housing assistance for qualified residents was identified as the largest underserved need in the City of Johnstown in the Five Year Consolidated Plan. The primary obstacle to meeting the underserved needs is the limited financial resources available to address the identified needs in the City. The City of Johnstown will continue to partner with other agencies when feasible to leverage resources and maximize outcomes in housing and community development programs.

### AP-38 Project Summary

#### Project Summary Information

<b>1.</b>	<b>Project Name</b>	<b>Public Service</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	CDS-3 Public Service CDS-4 Nutritional Services
	<b>Needs Addressed</b>	Community Development Priority
	<b>Funding</b>	CDBG: \$20,000.00
	<b>Description</b>	Funding for public service organizations that serve low- to moderate-income populations.
	<b>Target Date</b>	6/30/2027
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	The estimated number by activity is: <ul style="list-style-type: none"> <li>○ <b>FAVOR Laurel Highlands - Transportation Access</b> - 50 persons</li> <li>○ <b>FAVOR Laurel Highlands - Recovery Stabilization Pantry</b>- 50 persons</li> <li>○ <b>United Way of the Southern Alleghenies - Diaper Bank Program</b> - 90 households</li> </ul>
	<b>Location Description</b>	Citywide.



	<p><b>Planned Activities</b></p>	<p>The City is going to fund the following activities:</p> <ul style="list-style-type: none"> <li>○ <b>FAVOR Laurel Highlands - Transportation Access (\$10,000.00)</b> - CDBG funds will be used to provide subsidized bus passes to individuals reentering the community, individuals in early substance abuse recovery, and unemployed or underemployed individuals within the City of Johnstown. The national objective is Low/Mod Income Limited Clientele (LMC). The Matrix Code is 05E Transportation Assistance.</li> <li>○ <b>FAVOR Laurel Highlands - Recovery Access &amp; Stabilization Initiative (\$10,000.00)</b> - CDBG funds will be used to provide food assistance to individuals reentering the community, individuals in early substance abuse recovery, unemployed or underemployed individuals, and individuals experiencing food insecurity within the City of Johnstown. The national objective is Low/Mod Income Limited Clientele (LMC). The Matrix Code is 05W Food Banks.</li> <li>○ <b>United Way of the Southern Alleghenies - Diaper Bank Program (\$10,000.00)</b> - CDBG funds will be used to purchase and distribute diapers to low- and moderate-income families with young children living in the City of Johnstown. The national objective is Low/Mod Income Limited Clientele (LMC). The Matrix Code is 05L Child Care Services.</li> </ul>
<p>2.</p>	<p><b>Project Name</b></p> <p><b>Target Area</b></p> <p><b>Goals Supported</b></p> <p><b>Needs Addressed</b></p> <p><b>Funding</b></p> <p><b>Description</b></p> <p><b>Target Date</b></p> <p><b>Estimate the number and type of families that will benefit from the proposed activities</b></p> <p><b>Location Description</b></p>	<p><b>Owner Occupied Housing Rehabilitation</b></p> <p>Citywide</p> <p>HSS-2 Housing Rehabilitation</p> <p>Housing Priority</p> <p>CDBG: \$300,000</p> <p>Funds used for rehabilitation of owner-occupied housing on a citywide basis. Deferred loans up to a maximum of \$22,000 per household.</p> <p>6/30/2027</p> <p>14 low-income households.</p> <p>Citywide.</p>

	<b>Planned Activities</b>	The national objective is Low/Mod Income Housing (LMH). The Matrix Code is 14A Rehab; Single Unit Residential.
3.	<b>Project Name</b>	<b>Rehabilitation/Delivery Cost</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	HSS-2 Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Priority
	<b>Funding</b>	CDBG: \$70,000.00
	<b>Description</b>	Funding for rehabilitation delivery costs, including staff, supplies, etc., for housing assistance programs.
	<b>Target Date</b>	6/30/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	31 low-income households.
	<b>Location Description</b>	Citywide.
	<b>Planned Activities</b>	The national objective is Low/Mod Income Housing (LMH). The Matrix Code is 14H Rehabilitation Administration.
4.	<b>Project Name</b>	<b>Demolition/Clearance</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	CDS-5 Clearance/Demolition
	<b>Needs Addressed</b>	Community Development Priority
	<b>Funding</b>	CDBG: \$200,000.00
	<b>Description</b>	Funding for the removal of vacant substandard structures and delivery costs.
	<b>Target Date</b>	6/30/2027
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	13 structures.
	<b>Location Description</b>	Citywide.

	<b>Planned Activities</b>	The national objective is Slum and Blight Removal on a Spot Basis (SBS). The Matrix Code is 04 Clearance and Demolition.
5.	<b>Project Name</b>	<b>Sewer Lateral Line Replacement</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	HSS-2 Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Priority
	<b>Funding</b>	CDBG: \$10,000.00
	<b>Description</b>	Funds will be used for residential sewer lateral line replacement for low income households. The City will match half of the costs up to \$1,000. In addition, these funds will be used to cover HUD required radon assessment and mitigation delivery expenses.
	<b>Target Date</b>	6/30/2027
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	10 Households.
	<b>Location Description</b>	Citywide.
	<b>Planned Activities</b>	The national objective is Low/Mod Income Housing (LMH). The Matrix Code is 03J Water/Sewer Improvements.
6.	<b>Project Name</b>	<b>Economic Development Initiatives</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	EDS-2 Financial Assistance
	<b>Needs Addressed</b>	Economic Priority
	<b>Funding</b>	CDBG: \$100,000.00
	<b>Description</b>	Funding for delivery costs for economic development activities.
	<b>Target Date</b>	6/30/2027
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Assistance to 4 businesses.
	<b>Location Description</b>	Citywide.

	<b>Planned Activities</b>	The national objective is Low/Mod-Income Jobs (LMJ). The Matrix Code is 18B Economic Development Technical Assistance.
7.	<b>Project Name</b>	<b>Cypress Avenue Park</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	CDS-2 Community Facilities
	<b>Needs Addressed</b>	Community Development Priority
	<b>Funding</b>	CDBG: \$249,761.00
	<b>Description</b>	CDBG funds will be used to develop a new recreation area on the former Cypress Ave. School site in the Moxham neighborhood. Funds will be used to pay for the following items: professional fees, resurfacing the area with asphalt, installing interior and exterior fencing, stormwater management, retaining walls, walking paths, sporting areas with equipment (for tennis, pickleball, basketball, bocce, etc.), playground equipment, pavilions, benches, trash cans, lighting, etc. (Multi-year Activity)
	<b>Target Date</b>	6/30/2027
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	1 Other
	<b>Location Description</b>	325 Cypress Avenue, Johnstown, PA 15902
	<b>Planned Activities</b>	The national objective is Low/Mod Income Area Benefit (LMA). The project matrix code is 03F, Parks, Recreational Facilities.
8.	<b>Project Name</b>	<b>CDBG Administration</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	AMS-1 Overall Coordination
	<b>Needs Addressed</b>	Administration, Planning, and Management Priority
	<b>Funding</b>	CDBG: \$173,345.00
	<b>Description</b>	Funding for administration of the various HUD programs including oversight, coordination, accounting, audit, environmental review, CAPER, and Annual Action Plan preparation.
	<b>Target Date</b>	6/30/2026

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	1 Other.
	<b>Location Description</b>	Department of Community and Economic Development, City of Johnstown, 401 Main Street, Johnstown, PA 15901.
	<b>Planned Activities</b>	The Matrix Code is 21A General Program Administration.
9.	<b>Project Name</b>	<b>CDBG Planning</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	AMS-1 Overall Coordination
	<b>Needs Addressed</b>	Administration, Planning, and Management Priority
	<b>Funding</b>	CDBG: \$60,000.00
	<b>Description</b>	Funds will be used for planning services for special studies, environmental clearance, fair housing, and compliance with all Federal, state, and local laws and regulations.
	<b>Target Date</b>	6/30/2027
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	1 Other.
	<b>Location Description</b>	Citywide.
	<b>Planned Activities</b>	The Matrix Code is 20 Planning.
10.	<b>Project Name</b>	<b>HOME Administration</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	AMS-1 Overall Coordination
	<b>Needs Addressed</b>	Administration, Planning, and Management Priority
	<b>Funding</b>	HOME: \$15,635.00
	<b>Description</b>	To provide planning activities and administration for the City's HOME programs.
	<b>Target Date</b>	6/30/2027

	Estimate the number and type of families that will benefit from the proposed activities	1 Other.
	Location Description	Citywide.
	Planned Activities	The Matrix Code is 21A General Program Administration.
11.	<b>Project Name</b>	<b>CHDO Set-Aside</b>
	Target Area	Citywide
	Goals Supported	HSS-3 Housing Construction/Rehabilitation
	Needs Addressed	Housing Priority
	Funding	HOME: \$23,454.00
	Description	Funding for the acquisition and rehabilitation of single family homes to be sold to low income households.
	Target Date	6/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	1 low-income household.
	Location Description	Citywide.
	Planned Activities	The national objective is Low/Mod Income Housing (LMH). The Matrix Code is 14A Rehab: Single Unit Residential.
12.	<b>Project Name</b>	<b>Acquisition, Rehabilitation, and Resale</b>
	Target Area	Citywide
	Goals Supported	HSS-3 Housing Construction/Rehabilitation
	Needs Addressed	Housing Priority
	Funding	HOME: \$117,270.01
	Description	Funding for the acquisition and rehabilitation of single family housing units located within the City of Johnstown for low- and moderate-income residents.
	Target Date	6/30/2027

<p><b>Estimate the number and type of families that will benefit from the proposed activities</b></p>	<p>1 low-income household.</p>
<p><b>Location Description</b></p>	<p>Citywide.</p>
<p><b>Planned Activities</b></p>	<p>The national objective is Low/Mod Income Housing (LMH). The Matrix Code is 14A Rehab: Single Unit Residential.</p>

DRAFT

## AP-50 Geographic Distribution – 91.220(f)

### Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed:

The following information provides a profile of the population, age, and racial/ethnic composition of the City of Johnstown. This information was obtained from the U.S. Census Bureau American Factfinder website, [www.data.census.gov](http://www.data.census.gov). The 2020-2024 American Community Survey 5-Year Estimates were used to analyze the social, economic, housing, and general demographic characteristics of the City of Johnstown. The 5-year estimates are the most recent data available for the City.

#### Population:

The City of Johnstown's overall population:

- Between 1990 and 2024, the population decreased by approximately 35.7%, declining by 10,047 people to 18,087.
- Since 2010, the population decreased by 15.7%, which is expected to continue.

#### Age:

The City of Johnstown median age is 44.0 years old, up from 42.1 years old in 2019.

- Youth under age 18 are 22.4% of the population, down from 23.4% in 2019.
- Adults aged 35 to 64 are 39.6% of the population, up from 35.9% in 2019.
- Seniors aged 65 and over are 20.3% of the population, down from 21.2% in 2019.

#### Race/Ethnicity:

- 70.5% are White, down from 75.4% in 2019
- 14.7% are Black or African American, up from 15.4% in 2019
- 1.1% are Asian, up from 0.1% in 2019
- 1.7% identify as Some Other Race, up from 0.8% in 2019
- 11.9% are Two or More Races, up from 8.2% in 2019
- 6.2% are Hispanic or Latino (of any race), up from 3.4% in 2019

The City has become more diverse, but the actual number of non-White residents has increased only slightly while the White population has decreased significantly.

#### Income Profile:

The 2020-2024 American Community Survey median household income in the City of Johnstown was \$37,888, less than half of Pennsylvania's median household income (\$77,971). Only 63.0% of Johnstown

households reported earnings as opposed to 75.1% of households statewide.

- 40.6% of households receive Social Security income.
- 8.3% of households receive cash public assistance.
- 25.3% of households receive retirement income.
- 64.0% of female-headed households with children under the age of 18 and no spouse present were living in poverty, nearly double the statewide rate of 33.2%.
- 55.4% of youth under 18 years were living in poverty, over triple the statewide rate of 15.6%.

According to HUD, the median income for a family of four (4) in the Johnstown, PA MSA is \$85,000 for 2025.

In the City of Johnstown, the overall percentage of low- and moderate-income (LMI) persons was 66.68%. Out of a total of 10 census tracts and 25 block groups in the City, 20 block groups have a low- and moderate-income population of over 51%.

**Economic Profile:**

- **Occupation:** 28.5% of the employed civilian population hold occupations classified as management, business, science, and arts. The smallest proportion, 5.0%, have an occupation in natural resources, construction, and maintenance.
- **Industry:** 26.0% of those employed were in the education, health, and social service industry, followed by 14.5% in the retail trade industry. Only 0.4% of Johnstown workers are in the agriculture, forestry, fishing and hunting, and mining industries.
- **Class:** 82.8% of workers were private wage and salary workers, 11.9% were government workers, and 5.2% were self-employed in their own non-incorporated business.

According to the U.S. Labor Department, the City's preliminary unadjusted unemployment rate in December 2025 was 5.4%. Cambria County's rate was 4.4%, and the Commonwealth's rate was 3.7%. The unadjusted national unemployment rate was 4.4%.

The City of Johnstown will provide CDBG and HOME funds to activities principally benefiting low/mod income persons in the City. Such assistance is not directed to any specific geographic area, but rather based on income benefit.

**Geographic Distribution**

Target Area	Percentage of Funds
Citywide	100%

**Table 8 - Geographic Distribution**

**Rationale for the priorities for allocating investments geographically**

The City of Johnstown will allocate its CDBG funds to those geographic areas whose population is over 51% low- and moderate-income and/or to low- and moderate-income clientele. At least 70% of all the City's CDBG funds are budgeted for activities which principally benefit low- and moderate-income persons. The following guidelines for allocating CDBG and HOME funds will be used by the City for the FY 2026 Program Year:

- The public services projects/activities are for social service organizations whose clientele are low-income or in certain cases, a limited type of clientele with a presumed low- and moderate-income status.
- The homeless projects/activities are for homeless agencies/organization that serve a specific type of clientele with a presumed low- and moderate-income status.
- The other special needs projects/activities are limited to a clientele with a presumed low- and moderate-income status.
- The community and public facilities projects/activities are either located in a low- and moderate-income census tract/block group or have a low- and moderate-income service area benefit or a limited clientele which is low- and moderate-income.
- The infrastructure improvement projects/activities are either located in a low- and moderate-income census tract/block group or have a low- and moderate-income service area benefit or a limited clientele which is low- and moderate-income.
- The acquisition and demolition of structures are either located in a low- and moderate-income census area or these activities are eligible by preventing or eliminating slums and blight on a spot or area basis.
- The housing projects/activities have income eligibility criteria; therefore, the income requirement limits funds to low- and moderate-income households throughout the City.
- Economic development projects/activities will either be located in a low- and moderate-income census tract/block group, or a poverty census tract greater than 20%, or part of a redevelopment plan, or makes 51% of the jobs available to low- and moderate-income persons.

The City allocates CDBG funds to areas or projects/activities which predominantly benefit low- and moderate-income persons to rehabilitate or construct new housing for low- and moderate-income households; to create low- and moderate-income jobs; to projects/activities that principally benefit low- and moderate-income persons; and/or slum and blight removal on a spot or area basis.

The HOME funds will be used for administration and for housing projects/activities. These funds will be targeted to low-income households and projects/activities designed to provide affordable housing to low-income households. The disbursement is based on needs of low- and moderate-income households, not by geographic area.

## Discussion

The City is allocating its CDBG funds to areas or projects/activities which predominantly benefit low- and moderate-income persons to rehabilitate or construct new housing for low- and moderate-income households; to create low- and moderate-income jobs; and to projects/activities that benefit the low- and moderate-income population.

The geographic locations and the public benefit for the FY 2026 CDBG and HOME Activities/Projects are as follows:

- **Public Service Activities** - Citywide; Low/Mod Income Clientele (LMC)
  - **FAVOR Laurel Highlands - Transportation Access** - Citywide; Low/Mod Income Clientele (LMC)
  - **FAVOR Laurel Highlands - Recovery Stabilization Pantry** - Citywide; Low/Mod Income Clientele (LMC)
  - **United Way of the Southern Alleghenies - Diaper Bank Program** - Citywide; Low/Mod Income Clientele (LMC)
- **Owner Occupied Housing Rehabilitation** - Citywide; Low/Mod Income Housing (LMH)
- **Rehabilitation/Delivery Cost** - Citywide; Low/Mod Income Housing (LMH)
- **Demolition/Clearance** - Citywide; Low/Mod Income Area Benefit (LMA) and/or Low/Mod Income Housing (LMH)
- **Sewer Lateral Line Replacement** - Citywide; Low/Mod Income Housing (LMH)
- **Economic Development Initiatives** - Citywide; Low/Mod Income Jobs (LMJ)
- **CDBG Administration** - Citywide
- **CDBG Planning** - Citywide
- **Cypress Avenue Park** - C.T. 5, B.G. 2; Low/Mod Income Area (LMA)
- **HOME Administration** - Citywide
- **CHDO Set-Aside** - Citywide; Low/Mod Income Housing (LMH)
- **Acquisition, Rehabilitation, and Resale** - Citywide; Low/Mod Income Housing (LMH)

## Affordable Housing

### AP-55 Affordable Housing – 91.220(g)

#### Introduction

The City of Johnstown will utilize its CDBG and HOME funds to rehabilitate owner occupied housing. The one-year goals for affordable housing in the City of Johnstown for FY 2026 are the following:

One Year Goals for the Number of Households to be Supported	
Homeless	0
Non-Homeless	26
Special-Needs	0
<b>Total:</b>	<b>26</b>

**Table 9 - One Year Goals for Affordable Housing by Support Requirement**

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	0
Rehab of Existing Units	24
Acquisition of Existing Units	2
<b>Total:</b>	<b>26</b>

**Table 10 - One Year Goals for Affordable Housing by Support Type**

#### Discussion

The City of Johnstown will fund the following projects with FY 2026 CDBG and HOME funds:

- **Owner Occupied Housing Rehabilitation Program (CDBG)** - The City will continue to fund this program that provides CDBG funds to rehabilitate owner-occupied housing for low-income families. (14 households)
- **Sewer Lateral Line Replacement Program (CDBG)** - Funds will be used for residential sewer lateral line replacement for low income households. The City will match half of the costs up to \$1,000. (10 households)
- **CHDO Set-Aside (HOME)** - The City will continue to fund CHDO Organizations to rehabilitate a single family house for re-sale in the City. In 2026, the City anticipates rehabilitating one (1) low income unit. (1 household)
- **Acquisition, Rehabilitation, and Resale (HOME)** - The City will fund this program to acquire and rehabilitate single family housing units located within the City of Johnstown for low- and moderate-income residents. (1 household)

## **AP-60 Public Housing – 91.220(h)**

### **Introduction**

The Johnstown Housing Authority (JHA) is the only municipal housing authority in Cambria County that is designated to oversee public housing. The Johnstown Housing Authority (JHA) administers public housing and Section 8 housing programs in the City of Johnstown and Cambria County. JHA has eleven (11) public housing developments in Cambria County, of which nine (9) are located in the City of Johnstown. The JHA reports a total of 1,504 public housing units, with 521 units for mixed populations (elderly or disabled), and 270 units for elderly occupancy.

The Johnstown Housing Authority's mission is to provide "decent, safe, sanitary, and affordable housing to qualified persons. The vision of the Johnstown Housing Authority (JHA) is to improve the quality of life for all residents by creating and implementing programs which encourage self-sufficiency, homeownership, greater involvement, responsibility and pride."

### **Actions planned during the next year to address the needs to public housing**

The Johnstown Housing Authority is not rated as a "troubled" agency by HUD and is recognized as a "high performer." The Housing Authority's biggest challenges are a lack of funding and the lack of suitable housing that meets the Section 8 Housing Choice Voucher program standards.

Each year Johnstown Housing Authority (JHA) receives an allocation of funds from HUD under the Capital Fund Program to undertake physical improvements. In addition, the JHA receives operating subsidies to offset the operating deficits associated with public housing units and to carry out maintenance.

### **Actions to encourage public housing residents to become more involved in management and participate in homeownership**

The JHA has an active five (5) person Resident Advisory Board which consists of four (4) Public Housing Residents and one (1) Housing Choice Voucher participant. The Resident Advisory Board provides input on such things as the Operating Budget, Agency Plan (Five-Year Plan), Annual Plan, and Policies.

JHA has active Resident Councils at five (5) of its communities. The Authority meets with the community residents on a monthly basis to update them on activities, programs and various stages of modernization on their respective communities. They are also consulted in the preparation of various projects and plans for submission to HUD. Council presidents report on the various initiatives at their developments.

### **If the PHA is designated as troubled, describe the manner in which financial assistance will be**

**provided or other assistance**

The Johnstown Housing Authority is not classified as “troubled” by HUD and is performing satisfactorily according to HUD guidelines and standards.

**Discussion**

Not Applicable.

DRAFT

## AP-65 Homeless and Other Special Needs Activities – 91.220(i)

### Introduction

The Eastern PA CoC serves a total of thirty-three (33) counties. The 33 counties are organized into five (5) geographically dispersed Regional Homeless Advisory Boards (RHABs). The City of Johnstown belongs to the South Central Pennsylvania Regional Homeless Advisory Board (RHAB) which oversees the Continuum of Care Network for Central Pennsylvania for nine (9) counties. The South Central RHAB includes Adams, Bedford, Blair, Cambria, Centre, Franklin, Fulton, Huntingdon, and Somerset counties.

Under this Five Year Consolidated Plan, the City of Johnstown in cooperation with the CoC has developed its Strategic Plan to address homelessness for FY 2025 through FY 2029. The goals for the homeless strategy are as follows

- **HMS-1 Operation/Support** - Assist homeless providers in the operation of housing and supportive services for the homeless and persons who are at-risk of becoming homeless.
- **HMS-2 Housing** - Support efforts of local agencies to provide emergency shelter, transitional housing, and permanent supportive housing for the homeless.
- **HMS-3 Prevention and Re-Housing** - Support the prevention of homelessness through anti-eviction activities and programs for rapid re-housing.

The Eastern PA CoC completes a regular “Point in Time Count Survey” (PITC) each January to determine the number of homeless individuals and families in the Eastern Pennsylvania Region. The January 2025 PITC reported the following numbers of homeless persons in Cambria County:

- **Unsheltered** - 8 individuals, 1 family with children, and 0 unaccompanied youth
- **Transitional Housing** - 0 individuals, 0 families with children, and 0 unaccompanied youth
- **Emergency Shelter** - 32 individuals, 6 families with children, and 3 unaccompanied youth

**Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

The Eastern PA CoC and the South Central RHAB relies on its member organizations to conduct homeless outreach and assessments. Outreach workers visit known encampments to offer assistance and to provide information on supportive and health care services. Shelters offer meals, services, bathing and shower facilities to homeless individuals and families. Care management services are provided on an individual basis to assist in referrals for housing, shelter, health care, and other human services.

Homeless outreach is conducted partially through Coordinated Entry and through additional street outreach workers associated with CoC member organizations. Coordinated Entry is accessible in Coordinated Entry Access Sites, which are in several physical locations throughout the CoC, and through the phone number 2-1-1. Member organizations conduct outreach in English and in Spanish, and organizations conduct additional outreach for Emergency Shelter projects. Furthermore, outreach is conducted in teams at soup kitchens, 24 hour stores, laundromats, and other businesses and services likely to serve the chronically homeless. A major gap in the Coordinated Entry system is its ability to perform outreach to domestic violence survivors while fully implementing privacy and confidentiality procedures. Point-In-Time surveys no longer include age, which has been reported to make outreach to unsheltered populations more difficult, due to the high likelihood of count duplications.

The Continuum of Care completes a regular “Point in Time Count Survey” (PITC) each January to determine the number of homeless individuals and families in the Eastern Pennsylvania Region. The January 2025 PITC reported the following numbers of homeless persons in Cambria County:

- **Unsheltered** - 8 individuals, 1 family with children, and 0 unaccompanied youth
- **Transitional Housing** - 0 individuals, 0 families with children, and 0 unaccompanied youth
- **Emergency Shelter** - 32 individuals, 6 families with children, and 3 unaccompanied youth

**Addressing the emergency shelter and transitional housing needs of homeless persons**

All of the shelters provide case management services to assist homeless persons, including chronically homeless individuals and families, to make the transition to permanent housing. During their shelter stays, counseling is provided to the heads of the households to improve their incomes, either through employment or referrals to state and federal agencies to supplement their income and/or to address their disabilities. They are referred to programs such as Medicaid, food stamps, veterans’ health benefits, disability, social security, etc. Case management staff refer the disabled, homeless individuals and families to permanent supportive housing programs. Veterans are referred to the VA Centers in the City. Shelter care case management staff assists clients in locating suitable housing that they can continue to reside in upon discharge.

CoC-wide, emergency shelter participation has increased since 2017. A larger number of individuals and families are directed to emergency shelters through the work of Coordinated Entry, which allows more efficient allocations of bed inventories. Transitional housing is no longer funded by the CoC, and current emergency shelter residents are directed toward either permanent supportive housing or rapid rehousing, given their evaluation by the Coordinated Entry team. Many needs mirror the overall homeless services needs in the City, including the need for mental health services to assist with other issues parallel to homelessness.

The Women's Help Center's shelter is a safe haven for women and children fleeing violence in their homes. Emergency shelter services are temporary and free of charge. Counselors work with families to identify problem areas and work toward overcoming them. Services include:

- Assist children from violent environments
- Domestic violence education
- Developing coping and anger management skills
- Safety planning
- Seek counseling for families and children
- File charges
- Secure adequate and affordable housing or relocating out of the area.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

Using HUD System Performance Measure Guidance, the HMIS Lead developed a CoC Performance Report with metrics for “Length of Time Homeless” (LOTH) and reviewed this data with the CoC Data Committee, which meets quarterly to review CoC Performance and identify needed interventions. The CoC continues to use its funds for Rapid Rehousing and Coordinated Entry. HMIS is used to monitor and record returns to homelessness, which is monitored through the Data Subcommittee each quarter. The CoC is significantly increasing Permanent Housing resources through reallocation and Permanent Housing bonuses, which will assist those exiting shelters.

Severity of need is taken into consideration in prioritizing people experiencing homeless. This is determined in a number of different ways in the ranking criteria. Specific vulnerabilities considered included chronic homelessness; most significant health and behavioral health needs; youth; and victims of domestic violence. CoC policies require all Permanent Supportive Housing (PSH) projects to prioritize beds to those with the greatest LOTH, but some PSH projects have had very little turnover since the adoption of policy. As a result, the level of vulnerability within PSH projects may widely vary. To adjust for

this discrepancy, the ranking included a question measuring “severity of need” based on the vulnerabilities from the Annual Performance Report to HUD. This question asked about additional criteria relevant to vulnerability, including not scoring victims of domestic violence on recidivism, and scoring youth differently on employment outcomes.

### **2-1-1 Human Services Helpline**

The United Way of the Laurel Highlands free 2-1-1 Human Services Helpline is available twenty-four (24) hours a day, seven (7) days a week in Cambria and Somerset Counties. The helpline offers up-to-date resources to callers looking for utility, financial, and rent assistance; housing and shelter assistance; food assistance; drug and alcohol treatment and support; medical assistance; transportation; and other related information.

### **Chronic Homeless**

The CoC has prioritized reducing chronic housing. As such, all Public Supportive Housing beds are dedicated to the chronically homeless. PSH beds are located throughout many of these 33 counties, however, the majority of chronically homeless households are concentrated in a small number of counties. While the procedures outlined in the CoC's PSH prioritization policy require all projects to advertise available PSH beds, logistics and client choice often result in the bed being occupied by the highest prioritized non-chronic household within the given county.

### **Veterans**

The number of homeless veterans has been significantly reduced throughout the CoC over the years. This decrease has largely been accomplished through the extensive outreach efforts of Supportive Services for Veteran Families (SSVF) funded providers. Additionally, they participated in PITC efforts throughout the CoC in order to identify and engage any known and unknown Veterans. SSVF providers have developed relationships with a significant number of shelters across the CoC. They conducted outreach throughout the CoC in unsheltered locations as well as through partnerships with Emergency Shelter Programs, etc. The number of sheltered Veterans also decreased due to the Lebanon Veteran Affairs Medical Center's Domiciliary Care program no longer being included in the Point In Time Count (PITC). The CoC has also increased coordination through Vets@HOME technical assistance, which is a toolkit that provides information on best practices to identify and engage Veterans experiencing homelessness.

### **Victims of Domestic Violence**

The CoC has adopted an emergency transfer plan, where victims living in scattered site housing requesting emergency transfers have their needs addressed as quickly as possible. Victims make contact with trained, trauma-informed, victim-centered Coordinated Entry operators and Managers. Coordinated Entry

operators work in partnership with domestic violence centers while maintaining confidentiality of victims.

The Pennsylvania Coalition Against Domestic Violence (PCADV) prioritized its partnership with the CoC. PCADV is a state-based organization that acts as a funding conduit for domestic violence shelters and related organizations. The CoC acknowledges the need for a data driven system to show the permanent housing outcomes for survivors and the ongoing creation and implementation of permanent housing acquisition and retention through survivor-first services. The partnership between the CoC and PCADV will prioritize funding the creation of this system.

### **Youth**

The CoC's strategic plan includes the goal of reducing youth homelessness by 75% by 2022. In addition, the CoC will be providing quarterly training to share best practices for working with youth experiencing homelessness.

The CoC tracks the increases in total dollars dedicated to resources and bed increases set aside for homeless youth. With the addition of resources and beds dedicated to homeless youth, the CoC has also developed collaboration and education services and created additional discharge planning. Collaboration efforts include youth development and workforce development programs, the creation of a coalition among state education agencies to improve resources for youth experiencing homelessness, and partnerships with school districts across the CoC.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs**

In the Eastern PA Continuum of Care's Five-Year Strategic Plan to Reduce and End Homelessness, the CoC outlines the following goals and actions under "Strategy 1: Prevent and Divert Homelessness."

#### **A. Evaluate and Improve Discharge Planning where Needed:**

- Evaluate current discharge planning from these systems to help stem the flow of individuals leaving institutional settings and entering homelessness because they lack stable housing options.
- Research and provide information to other systems/organizations on effective discharge planning policies/procedures for individuals and households at risk of entering homelessness upon discharge, as well as information on available housing resources.
- Engage with statewide efforts to improve discharge planning policies across systems, emphasizing

the need for permanent housing placement for those exiting institutions.

**B. Increase Coordination of Homeless Prevention Sources:**

- Assess the use of existing funding available for prevention and identify gaps.
- Coordinate funding (including ESG, HAP, PHARE) across the CoC so that resources are used effectively. For example, the CoC may decide to channel prevention resources to geographic areas where emergency shelter access is limited, either due to wait lists or lack of shelter facilities.
- Investigate the use of tools, such as the Prevention VI-SPDAT, to help the CoC more effectively assess households requesting assistance.
- Ensure coordination of prevention activities with Coordinated Entry to increase the effectiveness of the system.

Furthermore, “Strategy 2” of the CoC’s Five-Year Strategy Plan focuses on the streamlining of the system and better coordination among housing and social services through the CoC’s Coordinated Entry System. Lack of resources, combined with the lack of a well-developed coordinated entry process, results in severe hardships for persons experiencing homelessness who often face long wait times to receive assistance or are screened out of needed assistance. Coordinated entry processes help communities prioritize assistance based on vulnerability and severity of service needs to ensure that people who need assistance the most can receive it in a timely manner. Coordinated entry processes also provide information about service needs and identify gaps to help communities plan their assistance and resources.

The CoC’s strategic plan includes the goal of reducing youth homelessness by 75% by 2022. In addition, the CoC will be providing quarterly training to share best practices for working with youth experiencing homelessness. The CoC currently funds three (3) youth-dedicated projects, all of which are located in the Lehigh Valley Area.

The CoC tracks the increases in total dollars dedicated to resources and bed increases set aside for homeless youth. With the addition of resources and beds dedicated to homeless youth, the CoC has also developed collaboration and education services and created additional discharge planning. Collaboration efforts include youth development and workforce development programs, the creation of a coalition among state education agencies to improve resources for youth experiencing homelessness, and partnerships with school districts across the CoC.

The following types of organizations in the Eastern PA CoC provide referrals to the Coordinated Entry Process: law enforcement agencies; hospitals; EMT/Crisis Response Teams; Mental Health Service Organizations; Substance Abuse Service Organizations; non-CoC funded Youth Homeless Organizations; school administrators/homeless liaisons; non-CoC funded Victim Service Organizations; Street Outreach Teams; homeless or formerly homeless persons; Coordinated Entry virtual and physical entry points; Veterans programs; and faith-based organizations.

## **AP-75 Barriers to affordable housing – 91.220(j)**

### **Introduction:**

The largest housing problem in the City of Johnstown is affordability of decent, safe, and sound housing. According to the 2016-2020 ACS data, an estimated 42.1% of all renter households are cost burdened by 30% or more, and an estimated 24.2% of all owner households are cost burdened by 30% or more.

The City of Johnstown also experiences a lack of accessible affordable housing for the elderly and disabled due to the high number of seniors and disabled individuals in the City. The housing stock is older and most single family residential structures are two stories in height, and therefore, are not accessible.

### **Actions planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment:**

Johnstown's Zoning Ordinance does not distinguish housing type by occupants or income and does not place any restrictions on housing developed with a public subsidy. Group homes are permitted by special exception in R2, R3, TND, and H districts.

Group homes should not be considered as a "special exception" in the Multi-Family R3 District and the Traditional Neighborhood Development (TND) District. The group homes should be listed as a permitted use.

The 2011 Zoning Ordinance defines family as follows:

- A single person or two or more persons related by blood, marriage, adoption, guardianship, or any other duly-authorized custodial relationship; living together as a single cohesive and nonprofit housekeeping unit which shares common facilities; or
- Two unrelated people and any children related to either of them; or
- Any group of three unrelated people; or
- A group of not more than five unrelated people whom can be classified as "disabled" living together as a single cohesive housekeeping unit which shares common facilities as considered reasonably appropriate for a similar number of persons related by blood, marriage, adoption, or guardianship.

Under section 105 Purpose of Community Development Objectives, the city should consider adding another purpose to the text as evidence that the City does affirmatively further fair housing. The following language is suggested:

Section 105

4. This ordinance is also intended to affirmatively further fair housing in the City of Johnstown by: abiding by the provisions of the Fair Housing Act of 1968, as amended; promoting fair housing choice for all residents in the City; assuming the rights of all individuals that are identified as members of a protected class by the Federal Government; and prevention of discrimination in housing based on a person's race, color, national origin, religion, sex, familial status or handicap.

Under Section 202 Definitions, the City should consider adding the following definitions and revising other definitions:

#### Section 202

**Group Home:** Revise the definition to state "A residential living arrangement for a group of more than five (5) 'disabled' persons not considered a 'family' by the City of Johnstown Zoning Ordinance." This will bring the definition into compliance with the definition of family.

**Fair Housing Act:** Add a new definition.

**Americans with Disabilities Act:** Add a new definition.

**Accessibility:** add a new definition.

**Visitability:** Add a new definition.

The City is reviewing its Zoning Ordinance and the last revision was in November 2013. These recommendations should be considered in the next revision and presented to the City Planning Commission for review.

The City has adopted the Pennsylvania State Building Code which contains the 2009 International Building Code Amendments.

#### **Discussion:**

The City of Johnstown has allocated FY 2026 CDBG and HOME funds for the following fair housing projects/activities:

- **Owner Occupied Housing Rehabilitation Program** - The City will continue to fund this program that provides CDBG funds to rehabilitate owner-occupied housing for low-income families.
- **Sewer Lateral Line Replacement** - Funds will be used for residential sewer lateral line replacement for low income households. The City will match half of the costs up to \$1,000.
- **CHDO Set-Aside** - The City will continue to fund CHDO Organizations to rehabilitate a single family house for re-sale in the City.
- ⊖ **Acquisition, Rehabilitation, and Resale** - Funds will be used for the acquisition, rehabilitation and

resale of single family housing units located within the City of Johnstown for low- and moderate-income residents.

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## AP-85 Other Actions – 91.220(k)

### Introduction:

The City of Johnstown has developed the following actions planned to:

- Address obstacles to meeting underserved needs,
- Foster and maintain affordable housing,
- Reduce lead-based hazards,
- Reduce the number of poverty-level families,
- Develop institutional structures, and
- Enhance coordination between public and private housing and social service agencies.

### Actions planned to address obstacles to meeting underserved needs

The City of Johnstown will work to address these obstacles through the agencies and programs to be funded in FY 2026. Some of the activities to address these obstacles include:

- **Public Services** - CDBG funds will be used to support public service organizations that serve low- to moderate-income populations.
  - **FAVOR Laurel Highlands - Transportation Access** - CDBG funds will be used to provide subsidized bus passes to individuals reentering the community, individuals in early substance abuse recovery, and unemployed or underemployed individuals within the City of Johnstown.
  - **FAVOR Laurel Highlands - Recovery Stabilization Pantry** - CDBG funds will be used to provide food assistance to individuals reentering the community, individuals in early substance abuse recovery, unemployed or underemployed individuals, and individuals experiencing food insecurity within the City of Johnstown.
  - **United Way of the Laurel Highlands - Diaper Bank Program** - CDBG funds will be used to purchase and distribute diapers to low- and moderate-income families with young children living in the City of Johnstown.
- **Sewer Lateral Line Replacement Program** - Funds will be used for residential sewer lateral line replacement for low income households. The City will match half of the costs up to \$1,000.
- **CHDO Set-Aside** - The City will continue to fund CHDO Organizations to acquire and rehabilitate single family homes for resale to low-income households in the City. In 2026, the City anticipates acquiring and rehabilitating one (1) low-income unit.
- **Owner Occupied Housing Rehabilitation Program** - The City will continue to fund this program that provides CDBG funds to rehabilitate owner-occupied housing for low-income families.
- **Acquisition, Rehabilitation, and Resale** - Funds will be used for the acquisition, rehabilitation and resale of single family housing units located within the City of Johnstown for low- and moderate-

income residents.

### **Actions planned to foster and maintain affordable housing**

During the FY 2026 CDBG program year, the City of Johnstown does not plan to fund any projects that will construct new units or provide any rental assistance. All the projects are open to the residents of the City.

The City of Johnstown will fund the following projects with 2026 CDBG and HOME funds:

- **Sewer Lateral Line Replacement Program** - Funds will be used for residential sewer lateral line replacement for low income households. The City will match half of the costs up to \$1,000.
- **CHDO Set-Aside** - The City will continue to fund CHDO Organizations to acquire and rehabilitate single family homes for resale to low-income households in the City. In 2026, the City anticipates acquiring and rehabilitating one (1) low-income unit.
- **Owner Occupied Housing Rehabilitation Program** - The City will continue to fund this program that provides CDBG funds to rehabilitate owner-occupied housing for low-income families.
- **Acquisition, Rehabilitation, and Resale** - Funds will be used for the acquisition, rehabilitation and resale of single family housing units located within the City of Johnstown for low- and moderate-income residents.

### **Actions planned to reduce lead-based paint hazards**

Lead-based paint poses a particular hazard to children under the age of six, and is the focus of efforts by the U.S. Department of Housing and Urban Development (HUD) to raise awareness of the problem and mitigate or eliminate the hazard. Lead-based paint was banned in 1978, but housing constructed prior to that time typically contains lead-based paint to some degree. Lead hazards are addressed during housing rehabilitation efforts. All homes that receive rehabilitation assistance are tested for the presence of lead-based paint. When evidence of the paint is found, the paint surfaces are removed or the material is encapsulated to prevent exposure.

The City of Johnstown will continue to ensure that:

- Applicants for homeownership assistance receive adequate information about lead-based paint requirements.
- City staff properly determine whether proposed projects are exempt from some or all lead based paint requirements.
- A visual assessment is performed to identify deteriorated paint in the dwelling unit, any common areas servicing the unit, and exterior surfaces of the building.
- Prior to occupancy, properly qualified personnel perform paint stabilization and the dwelling passes a clearance exam in accordance with the standards established in 24 CFR Part 35, Subpart R.
- The home buyer receives the required lead-based paint pamphlet and notices.

The 2023 Childhood Lead Surveillance Annual Report from the Pennsylvania Department of Health reported that 974 children two (2) years of age or younger were tested for elevated blood lead levels in Cambria County. Of those tested, 42 (4.31%) tested positive for blood lead levels above 3.5 µg/dL. This is 1.78% of the population of children two (2) years of age or younger.

### **Actions planned to reduce the number of poverty-level families**

According to the 2020-2024 ACS, an estimated 31.9% of the City of Johnstown's residents live in poverty, which is higher than the Commonwealth of Pennsylvania where 11.7% of residents live in poverty. Female-headed households with no spouse present and children under 18 years are particularly affected by poverty at 64.0%, and 55.4% of all youth under the age of 18 were living in poverty. The City's goal is to reduce the extent of poverty by actions the City can control, and through work with other agencies and organizations.

The resources and opportunities that the City has for reducing the number of families with incomes below the poverty line are limited. Since poverty is a function of income, its effect on housing opportunity and choice is apparent. Conversely, without adequate, stable housing, alleviating poverty is more difficult. Still, the means of addressing both issues are fragmented. Several structural barriers to poverty are addressed through different local policies. For example, the City has a policy that requires the employment of Section 3 households in construction contracts when possible.

More direct efforts to alleviate poverty by combining case management, social services job training, and housing assistance are becoming more common. City and County social service agencies have become more committed to the Continuum of Care models being introduced across the country. As these agencies become more proficient at providing services to the needy, the poverty rates will decline.

The City's anti-poverty strategy is based on attracting a range of businesses and supporting workforce development including job-training services for low income residents. In addition, the City's strategy is to provide supportive services for target income residents.

Planned economic development programs include:

- **EDS-1 Employment** - Support and encourage new job creation, job retention, workforce development for low- and moderate income residents.
- **EDS-2 Financial Assistance** - Support the expansion, growth and new development of business and commercial enterprise through technical assistance programs, low interest financing and façade improvement programs.

The City of Johnstown will fund the following anti-poverty projects with FY 2026 CDBG funds:

- **Economic Development Initiatives** - Funds for competitive economic development awards targeted to for-profits and non-profits in the City of Johnstown that will remain in business for a minimum of five years. Potential awards include:
  - Financial assistance in the form of grants to private commercial property owners located within the City of Johnstown for the purpose of correcting existing building code violations and facade improvements;
  - Funds to acquire property within the City of Johnstown for the purpose of promoting new commercial development;
  - Funds to acquire and/or rehabilitate commercial buildings within the City of Johnstown.
  - Financial assistance to non-profits in the form of grants to rehabilitate commercial buildings; and/or
  - Financial assistance in the form of grants to for-profit businesses for the purpose of acquiring property, clearing structures, expanding or rehabilitating a building, and purchasing equipment.

### **Actions planned to develop institutional structure**

The City of Johnstown's CDBG and HOME Program funds are administered by the City of Johnstown's Department of Community and Economic Development (DCED). The Department of Community and Economic Development ensures compliance with the program guidelines through monitoring of the sub-recipients. The DCED staff coordinates with the agencies to ensure that they perform in the time frame that is stated in their agreement. The DCED staff meets regularly with these agencies to promote coordination among these agencies.

DCED works with other City Departments to address infrastructure, recreational, code enforcement, and public safety needs. These partnerships have identified areas of need throughout the City, and help the City address these problems.

Historically, the largest gap in the institutional structure was the lack of communication. The City of Johnstown is continuing to overcome this through communication and consultations with the following public and private organizations:

- **City of Johnstown, Department of Community and Economic Development** - oversees the CDBG and HOME programs.
- **Johnstown Housing Authority** - oversees the Section 8 Housing Choice Voucher Program, improvements to public housing communities, and the development of scattered site affordable housing.
- **Social Services Agencies** - the City provided funds to address the needs of low- and moderate-income persons.
- **Housing Providers** - the City provided funds to rehabilitate and develop affordable housing for

low- and moderate-income families and individuals.

Each year, as part of the CDBG and HOME application planning process, local agencies and organizations are invited to submit proposals for CDBG and HOME funds for eligible activities. These groups participate in the planning process by attending the public hearings and informational meetings, and by completing survey forms.

### **Actions planned to enhance coordination between public and private housing and social service agencies**

**Public Institutions:** The City will act as a clearinghouse and facilitator for many of the activities described in the annual action plan. As the local unit of government, the City is empowered to apply for and administer certain types of grants. Support from the City, expressed as a certification of consistency or some other instrument, may be all that is required for some activities. Other activities will involve the more direct participation of the City for funding, acquisition of land or buildings, or in convening meetings of various agencies to iron out differences or strategies on how to seize opportunities. The City will continue to administer the CDBG and HOME programs.

The Johnstown Housing Authority administers public housing and Section 8 Rental Assistance Programs in the City. This Authority is responsible for the management and maintenance of public housing units. The Housing Authority will continue in its efforts to modernize these public housing units in order to provide decent, affordable housing in the City.

**Non-Profit Organizations:** Non-profit housing agencies play a role in the implementation of this plan. Through the construction of new housing, and the rehabilitation of existing units, these agencies access financing sources such as the Low Income Housing Tax Credit, HOME funds from PHFA, and charitable contributions that increase the supply of affordable housing. While some groups focus on the rehabilitation of single units for resale to first time homebuyers, others have attempted to create assisted rental developments. In the future, the union of such groups with social service agencies that serve specific special needs populations will address the Five Year Consolidated Plan strategy for creation of supportive housing and affordable housing opportunities.

Social service agencies are a link between the provision of housing and the population it is intended to serve. The agencies work directly with providers of services to persons with special needs including mental health, mental disability, the elderly, drug and alcohol addiction and families that are at risk of becoming homeless. Although these agencies cannot provide housing, they can direct housing efforts where needed and are integral in the planning of housing and services for target populations. Emergency shelters, including the Women's Help Center, will continue to provide shelter for the homeless.

**Private Industry:** Several lending institutions cooperate with the City to provide first mortgage financing for first-time homebuyers that participate in the City's program to rehabilitate units that are substandard.

Those lending institutions play an important role by providing financing that would not otherwise be available.

**Discussion:**

**Monitoring:**

The Monitoring Plan represents the City of Johnstown's strategy for overseeing the activities of entities that carry out CDBG and HOME assisted activities. The Monitoring Plan identifies the following:

- The organizations to be monitored
- The issues to be explored and the methodology to be utilized in conducting the monitoring
- Identification of the specific DCED staff members that will assume responsibility for monitoring
- The follow-up measures to be followed in communicating the results of the monitoring to affected organizations and the methods that will be utilized to obtain feedback from affected organizations

The CDBG and HOME monitoring will be carried out at two (2) separate levels. First, the City will conduct an internal monitoring to review the homeowner rehab program and to ensure that the CDBG and HOME Programs are being administered in accordance with CDBG, HOME, and other federal regulatory and statutory requirements. Second, the City will conduct external monitoring to review the activities of its sub-recipients.

The purpose of the City's monitoring efforts is:

- to identify and correct issues that prevent the City from achieving full compliance with the regulatory requirements of the CDBG and HOME Programs and other Federal requirements before deficiencies lead to HUD monitoring findings, and
- to learn more about the strengths and weaknesses of the various organizations that play a role in the City's CDBG and HOME programs, and to use this knowledge as the basis for structuring future CDBG and HOME activities.

The City's staff regularly monitors the construction contracts and the work in progress for the various public facility improvements funded with CDBG funds. In some cases, bi-weekly progress meetings are held with the contractors. The certified payrolls are reviewed for Davis-Bacon Wage Rate compliance and on-site employee interviews were conducted for labor compliance. Based on monitoring and site inspections, progress payments are made. CHDOs are monitored regularly based on subrecipient agreements.

## Program Specific Requirements

### AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

**Introduction:**

The City of Johnstown receives an annual allocation of CDBG and HOME funds. Since the City receives a CDBG and HOME Federal allocation, the questions below have been completed as applicable.

#### Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

*Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.*

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	\$0.00
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan	\$0.00
3. The amount of surplus funds from urban renewal settlements	\$0.00
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan.	\$0.00
5. The amount of income from float-funded activities	\$0.00
<b>Total Program Income:</b>	<b>\$0.00</b>

**Other CDBG Requirements**

1. The amount of urgent need activities	\$0.00
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	79.0%

**HOME Investment Partnership Program (HOME)  
Reference 24 CFR 91.220(l)(2)**

- 1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:**

The City of Johnstown does not anticipate the receipt of any additional program income funds prior to July 1, 2026 that it has not yet programmed. The City does not anticipate that it will receive any HOME Program Income during the FY 2026 Program Year.

- 2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:**

See attached Resale/Recapture Policy in the appendix section of the Annual Action Plan.

- 3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:**

See attached Resale/Recapture Policy in the appendix section of the Five Year Consolidated Plan

- 4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:**

The City of Johnstown does not intend to use HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds. Not Applicable.

- 5. If applicable to a planned HOME TBRA activity, a description of the preference for persons with special needs or disabilities. (See 24 CFR 92.209(c)(2)(i) and CFR 91.220(l)(2)(vii)).**

Not applicable.

- 6. If applicable to a planned HOME TBRA activity, a description of how the preference for a specific category of individuals with disabilities (e.g. persons with HIV/AIDS or chronic mental illness) will narrow the gap in benefits and the preference is needed to narrow the gap in benefits and services received by such persons. (See 24 CFR 92.209(c)(2)(ii) and 91.220(l)(2)(vii)).**

Not applicable.

7. **If applicable, a description of any preference or limitation for rental housing projects. (See 24 CFR 92.253(d)(3) and CFR 91.220(l)(2)(vii)). Note: Preferences cannot be administered in a manner that limits the opportunities of persons on any basis prohibited by the laws listed under 24 CFR 5.105(a).**

Not applicable.

## Discussion

The City solicits applications for CDBG and HOME funds; applications are sent out to a list of agencies, organizations, and housing providers that have previously submitted an application or which have expressed an interest in submitting an application. The application is reviewed by the Department of Community and Economic Development staff and any questions are discussed with the applicant.

In accordance with 24 CFR 91.220 (l)(2)(vii) the participating jurisdiction may limit the beneficiaries or give preferences to a particular segment of the low-income population only if described in the annual action plan. The City of Johnstown has chosen to not limit beneficiaries or provide preference to any segment of the low/mod income population under the HOME Program.

Information on the Owner Occupied Housing Rehabilitation program, and the Sewer Lateral Assistance program is available on the City's website (<https://cityofjohnstownpa.net/residential-development/>), which is continuously updated. Applications are available and are accepted on a first-come first-served basis. Using the most current HOME and Housing Trust Fund Homeownership Sales Price Limits (95% Value Limits) the City verifies, the home selected by an income eligible applicant, the initial purchase price or after-rehabilitation value of homeownership units assisted with CDBG and HOME funds do not exceed 95 percent of the area median purchase price for single family housing, as determined by HUD.

### HOME Match Requirements:

- The City's HOME-funded activities are limited to Owner-Occupied Housing Rehabilitation; Acquisition, Rehabilitation, and Resale; and Homebuyer Downpayment Assistance, which traditionally does not generate any HOME Match. There may be homeowner contributions by owners whose projects are HOME-funded, but where the cost for the work exceeds the funding limit of \$22,000. The spending of CHDO funds could also produce a HOME Match. The City of Johnstown has distressed status as a municipality by HUD, and the City has a 100% reduction in the HOME match requirement.

**HOME Program Income:**

- The City of Johnstown does not anticipate it will receive any HOME Program Income during this program year.

**CHDO Organizations:**

- The City of Johnstown has one (1) certified CHDO organization, which is Northern Cambria Community Development Corporation (NCCDC.)

**CDBG Program Income:**

- The City of Johnstown does not anticipate it will receive any CDBG Program Income during this program year.

**CDBG Percentages:**

- Administrative Percentage: 20.0%
- Public Service Percentage: 1.68%
- Low and Moderate-Income Percentage: 79%
- Slum and Blight Percentage: 21%

**HOME Percentages:**

- Administrative Percentage: 10%
- CHDO Set-Aside: 15%